

PHYSICAL VERIFICATION EXERCISE OF SELECTED FGN CAPITAL PROJECTS DECEMBER, 2021

MANDATE OF THE FISCAL RESPONSIBILITY COMMISSION

Sections 2 and 3 of the Fiscal Responsibility Act 2007 mandate and empower the Fiscal Responsibility Commission to:

- ♣ Monitor and enforce the provisions of the Fiscal Responsibility Act 2007 and, by so doing, promote the economic objectives contained in Section 16 of the Nigerian Constitution;
- ♣ Compel any person or government institution to disclose information relating to public revenue and expenditure;
- ♣ Disseminate such standard practices including international good practices that will result in greater efficiency in the allocation and management of public expenditure, revenue collection, debt control and transparency in fiscal matters;
- ♣ Undertake fiscal and financial studies, analysis and diagnosis and disseminate the result to the general public;
- ♣ Conduct investigations to determine whether a person or organization has violated the provision of the Act;
- ♣ Compile reports of violations of the Act and forward same to the Office of the Attorney General of the Federation for prosecution;
- ♣ Verify, on quarterly basis, compliance with the limits and conditions set for borrowing by each

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EXECUTIVE SUMMARY

The Fiscal Responsibility Commission in keeping with its mandate of promoting prudent and transparent Fiscal Management in Nigeria as spelt out in the FRA, 2007 commissioned teams of officers to conduct physical verification visits of projects located across country in order to ensure compliance with the FRA, 2007 in the planning and execution of Federal Government Projects.

The exercise, being the ninth was conducted in the six geo-political zones of the country to physically verify selected on-going or completed Federal Government projects as at December, 2021.

The exercise covered projects spread across the Works, Power, Water Resources, Nigeria Building and Road Research Agency (NBRRI), Health sectors as well as the Nigerian Correctional Services.

The list of projects according to their zones is enumerated below:

North Central Zone

- 1. Dualization of Abuja-Abaji-Lokoja Road: Section 1v: Koton Karfe-Lokoja, Kogi State
- 2. Complementary Work to State Headquarters of Nigerian Correctional Service office, Lokoja Kogi State
- 3. Construction of Solid Concrete Standard Perimeter Fence and Construction of Reinforced Concrete Drainage at Koton Karfe Custodial Centre, Koton Karfe, Kogi State
- 4. Construction of 6.03km Access Road in Agwada-Ugede Karu-Keffi Kokona LGAs, Nasarawa State
- 5. Rehabilitation of Makurdi-Naka-Adoka Phase 1: (Makurdi Naka Road) in Benue State. Contract No 6574
- 6. Federal Medical Centre (FMC), Makurdi, Benue State.
 - a. Rehabilitation / Equipping of Amenity Ward
 - b. Construction and Finishing of Isolation Ward
 - c. Construction of Drainages, Landscaping, Internal Road Networks, Walkways and Visibility Lighting at Permanent Site APIR

North East Zone

1. Rehabilitation of Tumu-Pindiga kashere (Gombe State) Futuk- Yola (Bauchi State)- Bashar- Dengi (Plateau State Road) C/No.6214

- 2. Rehabilitation and Construction of road in Jauro rose, Kashere, Akko Local Government area of Gombe State.
- 3. Dualization of Kano-Maiduguri Road Section 1: (Kano-Wudil-Shuarin) C/No. 5878.
- 4. Construction of Burga-Dull-Mbat II-Tadnum-Gobbiya-Badagari-Gwarangah-sum, Bauchi State. C/No. 6308
- 5. Construction of Tudun Wuss-Wandi-Baraza-Durr-Zumbul-Polchi-Dot-Kwanar, Bauchi State. C/No 6298.
- 6. Abubakar Tafawa Balewa University Teaching Hospital (ATBUTH), Bauchi.
 - a. Construction of Truma centre Phase III
 - b. Expansion of Psychiatric wards (for victims of insurgency at North/East)
 - c. Construction of Nutritional Rehabilitation centre (for victims of insurgency at North/East)
- 7. Construction of Nigeria Correctional Service State Headquarters Office Complex Gombe State
- 8. Construction of Concrete Storey building cell block (240), Yola custodial centre
- 9. Rehabilitation of Mayo-Belwa Jada Ganye Toungo road in Adamawa state C/No. 6450

North West Zone

- 1. Federal Medical Centre (FMC), Birnin Kudu
 - a. Construction of Hostel Block for School of Post Basic Mid-Wiferv
 - b. Construction of 2nos. Lecture Theatres for School of Post Basic Mid-Wifery
 - c. Construction of Modular Theatre
 - d. Construction of entrance and exit gate and Installation of Solar Street lights
- 2. Aminu Kano Teaching Hospital (AKTH), Kano
 - a. Construction (Extension) of Surgical Theatre
 - b. Construction of Road Network within the Premises of AKTH
 - c. Construction of 40 flats for Residents Doctors
- 3. Federal College of Agricultural Produce, Inspection and Stored Products, Kano
 - a. Construction of Classrooms and Office building

- b. Completion of a block of 8 Classrooms with offices at Permanent site
- 4. Dualization of Kano-Katsina Road Phase I (Kano town at Dawanau round about to Katsina border in Kano State.)
- 5. Rehabilitation and Construction of Kano-Gwarzo-Dayi Road
- 6. Construction and Equipping of General Hospital at Kabo, Kano State
- 7. Procurement of Hospital Equipment (Section 2) at Kabo, Kano State
- 8. Construction of 2km Asphalt Road And 3 in 1 Solar Street Light at Gwale, Tudun Yola, Emirate Street, Kano State
- 9. Construction of Matan Fada Road Section 1) in Kunchi, Kano State

South East Zone

- 1. Construction of the National Emergency Management Agency South-East zonal Office, Enugu, Enugu State
- 2. Rehabilitation of Outstanding Section of Onitsha-Enugu Expressway, Amansea-Enugu State Boarder C/No.6266
- 3. Rehabilitation of 9th Mile-Orokam Road in Enugu State C/No. 6290
- 4. Nnamdi Azikiwe University Teaching Hospital, Nnewi, Anambra State:
 - a. Completing the Construction of Specialty Clinics at the Permanent Site
 - b. Completing the Construction of G.O.P.D Block at the Permanent Site
 - c. Completing the Construction of Male Surgical Ward at the Permanent Site
 - d. Completing the Construction of Fence Work at the Permanent Site
- 5. Construction of Houses for the Less Privileged in Anambra Central Senatorial District, Anambra State
- 6. Construction of Nigerian Correctional Service SHQ Office Complex at Owerri, Imo State
- 7. Construction of Industrial Training Fund Area Office Complex at Owerri, Imo State
- 8. Construction of Nigerian Correctional Service SHQ Office Complex at Umuahia, Abia State
- 9. Construction of Industrial Training Fund Area Office Complex at Abakaliki, Ebonyi State

South South Zone

- 1. Reconstruction of Abak-Ekparakwa-Ete-Ikot Abasi Road: C/N 6490
- 2. Construction of Central Sewage System (Bio-fill Integrated Water Treatment Plant, phase II) at Custodian Centre, Port-Harcourt
- 3. Construction of one-Storey concrete cell block at Ogwashi-Uku, Delta State.
- 4. Construction of Bodo-Bonny 37.9 km riad, with 3 main bridges and 13 mini-bridges, C/N 6247
- 5. Federal Medical Centre, Yenagoa:
 - a. Construction of two-storey Surgical Ward
 - b. Continue construction of Medical Record Block
 - c. Expansion/Construction of 6 (six) No. one storey Theatre
- 6. Nigeria Maritime Academy, Oron:
 - a. Construction of Internal Road-15 within the Academy
 - b. Shore protection and sand filling at the Boatyard
 - c. Construction of 100-capacity female cadet hostel
 - d. Construction of 200-capacity male cadet hostel
- 7. Rehabilitation and Construction of road in Nto-Ekpe-Atan Ibong road, Obot- Akara LGA, Akwa-Ibom North-West Senatorial District, Akwa-Ibom State

South West Zone

- 1. Rehabilitation of Ikorodu Shagamu Road in Lagos State C/NO.6289A
- 2. Addendum III: Dualization of Lagos-Otta Road in Lagos State C/NO.3278A
- 3. Federal College of Agriculture, Ibadan, Oyo State
- 4. Rehabilitation and Upgrading of Idanre Water Supply Project, Ondo State Phases 1 And 2
- 5. Construction of National Emergency Management Agency's South West Zonal Office, Lagos, Lagos State
- 6. Rehabilitation / Upgrading of Obafemi Awolowo University Phase 1 And 2.
- 7. Construction of Ile Ife Dam
- 8. Construction of Internal Roads in Ikorodu Federal Constituency, Lagos State
- 9. Obafemi Awolowo University Teaching Hospital, Ile-Ife

The present Government has made deliberate efforts to complete already existing projects and many of the previously abandoned projects were resuscitated. It is hoped that the completion of same will be prioritized in order to gain full benefits of the projects.

From the physical verification exercise of the Capital Projects and the interactions with the clients, contractors and relevant stakeholders, the following observations, findings and recommendations are presented:

General Observations and Findings

- Lack of consistent timeline and inadequate release/paucity of funds is a major challenge and is hindering the completion of projects at stipulated delivery dates;
- ii. Some State Commands (of the Nigerian Correctional Services) where projects are situated did not have records/updated progress reports of projects;
- iii. Inflation has affected the contractors' acquisition of materials needed for projects, thereby leading to variations and, in some cases, abandonment;
- iv. Sections of some projects (especially road projects) are already failing while work is still ongoing;
- v. Motorist are observed driving on portions of the shoulders of road projects thereby damaging such portions;
- vi. Indiscriminate parking of trucks along roads, often times cause accidents and road degradation;
- vii. Insecurity has been affecting the progress of projects because it creates an atmosphere of fear and tension;
- viii. Some State Commands of the Nigerian Correctional Services do not have details of projects;
 - ix. One project (of the Nigerian Correctional Services) is located in an isolated and bushy outskirt of the town with no security provided to keep watch over the edifice. Leaving the yet-to-be-occupied structure prone to vandalization;
 - x. Some Federal Medical Centers have so many projects running simultaneously without completion;

- xi. Projects are seen to be progressing at a slow pace due to inadequate capital releases, thereby causing delays in completion;
- xii. Progress of projects is largely hampered by compensation issues;
- xiii. External landscaping of building projects is not done as it is not ordinarily included in most original contract agreements;
- xiv. COVID-19 pandemic has affected the cost of materials.

General Recommendations

- i. State Commands (of the Nigerian Correctional Services) where projects are situated should keep the records/updated progress reports of all projects and be ready to avail inspectors of all necessary details when necessary;
- ii. Adequate Security should be put in place to handle cases of kidnappings, Armed Robbery and other security threats on projects. This will protect structures from being vandalized, in addition to preventing interruptions of project delivery and unplanned stoppages;
- iii. Consistent and adequate release of funds by the Government is needed to enhance delivery of projects and prevent abandonment;
- iv. As soon as a project is completed, already damaged parts should be repaired before it is handed over;
- v. Huge Trucks parking along roads causing damage to public facilities;
- vi. Portions with ongoing work should be clearly demarcated. Alternative routes should be provided to enhance free flow of traffic;
- vii. Commencement of operations should begin as soon as projects are completed as non-usage usually results in dilapidation of facilities;
- viii. Project engineers/supervisors and consultants should ensure that projects are delivered with strict compliance to specifications and standards;
 - ix. Contractors should take advantage of the dry season and speed up work on weather sensitive projects;
 - x. Sustained Monitoring of projects should be ensured;
 - xi. All projects envisaged to be executed should be included in the relevant Medium-Term Expenditure Framework (MTEF) and the actual execution should be in line with the plan;

- xii. A few manageable projects should be embarked upon by MDAs at any point in time to prevent project abandonment;
- xiii. Government agencies should make more recourse to Public-Private-Partnership (PPP) funding arrangement for projects; SUKUK and other alternative funding have proved very effective and should therefore be sustained;
- xiv. Government should always have in mind the socio-economic benefits to the citizens before embarking on any project, thereby providing full funding for completing the project on time for use without delay. This will ensure value for money and good governance.
- xv. Contracts should not be awarded without proper planning, designs, surveys and scope clearly stated. This should also include soil integrity tests before projects are awarded
- xvi. Hastiness in signing contracts by FG should be discouraged especially where there are issues of compensation
- xvii. The non-response rate to requests for information and documents by MDAs is discouraging, the Commission needs to adopt a new strategy. Having prior information before the exercise will make the exercise more effective and decisive.
- xviii. Some of the projects verified and reported upon should be revisited in order to ensure that the Commission's recommendations are implemented.
 - xix. Any contractor and consultant who cannot apply professionalism in executing contracts and also abide by the terms and conditions of the contract should be blacklisted.
 - xx. The Commission should carry out an investigation into any contract, which in its opinion, did not follow due process in the award; or where the value of work on ground does not measure up to the amount so far spent on the project. The recommended action is in line with the provisions of Sections 2 (1) (a & b) and 38 of the Fiscal Responsibility Act, 2007.
 - xxi. Going forward, there is need to hold a post verification interactive session with supervising MDAs to highlight and resolve issues arising from the exercise.
- xxii. Any issues leading to loss of government scarce resources should be forwarded to appropriate agency for possible recovery and prosecution.

INTRODUCTION

In compliance with the powers and the implicit mandate of Fiscal Responsibility Commission as contained in Sections 2 (1a) and 30 of the Fiscal Responsibility Act FRA, 2007, the Commission carried out physical verification of completed and ongoing projects of the Federal Government and some of its agencies across the six geo-political zones of the country.

The main Aim of the exercise was to visit Federal Government project sites and to ensure compliance with the provisions of the FRA ,2007 as follows:

- To physically verify the existence of the selected projects;
- To ensure procurement processes are adhered to in accordance with section 38 of the FRA, 2007;
- To compare budgetary provisions with actual expenditures on projects;
- To ensure adequate utilization of government funds;
- To determine reasons for delays and abandonment of projects;
- To encourage the citizenry to take interest in projects located within their zones.

Methodology

The methodology adopted for the exercise was as follows:

- 1. Requesting and obtaining written information on the projects to be inspected from the various MDAs;
- 2. Studying submissions from MDAs to establish project performance before visit:
- 3. Physical visit to project sites with Consultant, Contractor and the supervising staff of the beneficiary MDAs;
- 4. Obtaining progress reports about each project from the supervising ministry, the beneficiary institution[s] and Contractors where necessary; these were analyzed to form a view about the verification exercise.
- 5. Interviewing project stakeholders to obtain further information;
- 6. Preparing reports on each project visited including observations and recommendations.

Challenges

Challenges encountered during the course of the exercise include:

- 1. Failure of some supervising MDAs to respond to the Commission's request on time in providing vital information;
- 2. Delay and failure of MDAs to provide guides to accompany/introduce the FRC teams to the projects, even after informing such MDAs ahead of time;
- 3. Failure of the organizations/agencies visited to ensure that contractors and/or consultants were on ground to brief the teams about their projects.

NORTH CENTRAL ZONE

DUALIZATION OF ABUJA-ABAJI-LOKOJA ROAD: SECTION 1V: KOTON KARFE-LOKOJA, KOGI STATE

Project Background/Description

The project for the dualization of Abuja- Abaji-Lokoja Road section IV Koton Karfe Lokoja is a project under the Federal Ministry of Works and Housing.

The contract was awarded to Messrs Gitto Construzioni Generali Nigeria Limited at an original Contract sum of N11,987,417,632.06 in year 2006. The project commenced on 12th October, 2006, with a completion date of 11th October, 2008. In 2008, the contract sum was reviewed upward to a sum of N31,087,756,036.84. However, it remained uncompleted.

In the year 2020, the contract was further augmented bringing the total contract sum to N34,164,295,387.08 for a period of twenty-four months making a total of one hundred and seventy-six months for the contract completion period.

The total amount certified to date is N23,830,419,794.91 with a financial commitment of 76.08%.

Scope of the project involves a 48.429-kilometer (dual) carriageway which includes the construction of additional carriageway of 7.30m involving site clearing, earthwork, construction of seven number River Bridges, rehabilitation of existing bridges, provisions of drains, construction of culverts (box and pipe) which includes eighteen (18) nos single box culverts, twelve (12) nos double box culverts and three (3) nos Triple Culverts. The project also includes construction of 112 nos single cell pipe culverts, 74 nos pipe culvert, and a 6 nos triple cell pipe.

- i. Inadequate release of funds leading to constant review of project duration.
- ii. Price fluctuations have affected most essential and important items/ materials needed for the project
- iii. The Sukuk intervention in the funding aspect of the project has enabled appreciable progress
- iv. Six of the bridges are already completed while the remaining one is under construction; one out of the eight bridges to be rehabilitated has been completed while seven are outstanding.

- v. Parts of the road which had been done earlier were already failing. This challenge is as a result of the specification and the mixtures used in the bill of quantity.
- vi. At the time of inspection, work was in progress as the Federal Ministry of Works & Housing supervisor, contractor as well as equipment were on site.
- vii. The project is 74.84% completed.
- viii. Irregular releases of funds by the Government have hindered the completion of the project on the stipulated delivery date.
 - ix. Motorists are driving on the shoulder of the road thereby damaging such portions; indiscriminate parking of trucks along the road, which has often times caused accident is also a negative factor on the project.
 - x. Illegal extortion of money by hoodlums from contractors and rampant cases of kidnappings is also affecting the progress of the project because it creates an atmosphere of fear and tension.



Fig. 1 One of the Completed Bridges at Section IV Koton karfe-Lokoja Road

Recommendations

i. A consistent and adequate release of funds by the Government is needed to enhance delivery of the project.

- ii. Review on the road design and specification needs to be effected by the ministry in order to avoid further failure due to the current heavy traffic load on the road.
- iii. Government should prioritize the re-evaluation and completion of this road project because of its strategic importance.
- iv. As soon as a project is completed, already damaged parts should be fixed before handing over
- v. Trucks parking along the road should be discouraged as they accelerate damage.
- vi. Portions with ongoing work should be clearly demarcated and alternative routes should be provided to enhance free flow of traffic and help timely completion of road projects.



Fig.2 Section IV of Koton Karfe-Lokoja road being Alphated Construction

COMPLEMENTARY WORK AT STATE HEADQUARTERS OF NIGERIAN CORRECTIONAL SERVICE OFFICE, LOKOJA, KOGI STATE

Project Background/Description

The project is a complementary work at the State Headquarters of the Nigeria Correctional Centre, Lokoja. The contract was awarded on 24th December, 2019 to Daprime Tech and Resources Limited at a contract sum of N248,828,458.50.

The Scope of the project includes; construction of Borehole; Overhead Tank and Water Reticulation, Installation of Transformer, Connection to National Grid and Electricity Reticulation; Construction of boundary Fence; Construction of Quarter guard; supply and installation of Generator for the borehole.



Fig. 3 A newly Purchase Transformer at the Headquarters of Nigerian Correctional Centre Lokoja

- i. The State Command does not have the details on this project. As at the time of inspection, the project was 100% completed.
- ii. The Project Supervisor and the site engineer were both present at the site at the time of inspection.

iii. The project is located in an isolated and bushy area in the outskirts of the town with no security provided to keep watch over the structure. Hence the yet-to-be occupied structure is prone to vandalization.

Recommendations

- i. State Commands where projects are situated should have necessary records of projects to enhance a sense of ownership and get them as users to make suggestions where need be. They should also be ready to avail inspectors of all necessary details.
- ii. Adequate security should be put in place to handle cases of kidnapping, armed robbery and other security threats that frustrate projects.
- iii. Adequate security should also be put in place to protect the structure, even when unoccupied. This will protect the structure from being vandalized.

CONSTRUCTION OF SOLID CONCRETE STANDARD PERIMETER FENCE AND CONSTRUCTION OF REINFORCED CONCRETE DRAINAGE AT KOTON KARFE CUSTODIAL CENTRE, KOTON KARFE KOGI STATE

Project Background/Description

The verified projects were:

A. The Construction of Solid Concrete Standard Perimeter Fence at Koton Karfe Custodial Centre Kogi State, awarded on the 24th December, 2019 to Daprime Tech and Resources Limited at a contract sum of N175,965,983.73



Fig. 4 Completed Concrete Perimeter Fence at Koton-Karfe Custodial Centre, Kogi State

B. The construction of reinforced concrete drainage awarded to Red Trust Nig. Ltd on 24 December, 2019 at a contract sum of N135,184,983.65

The scope of the projects consists of the exaction and earthwork, reinforced concrete walls and drainage base of 200mm thick. The drainage is 2.5m away from the fence, it also includes a 500mm thick earth filling to 2.5m space in between the drainage and the fence with a finishing of 150mm thick concrete pavement slab.



Fig. 5 Completed concrete Reinforced Drainage at Koton Karfe Custodial Centre

Observations and Findings

- i. The State Command does not have the details on this project. As at the time of inspection, the project was 100% completed.
- ii. As at the time of visit, work on the perimeter fencing had been concluded.
- iii. Work had also been concluded on the Reinforced Concrete Drainage.

Recommendation

State Commands where projects are situated should have records all projects to make available to inspection teams.

CONSTRUCTION OF 6.03KM ACCESS ROAD IN AGWADA-UGEDE KARU-KEFFI KOKONA LGAS NASARAWA STATE

Project Background/Description

The Project is a Constituency Project under the Nigeria Building and Road Research Agency (NBRRI) awarded on the 14th October, 2020 to Nick Peace Limited, at a contract sum of N199,988,597.50. The project has a duration of twelve (12) weeks counting from the inception date.

The Scope of the project involves site clearing of the entire length of the road, removal of vegetable top soil on the entire road, removal of unsuitable material at some sections of the road, filling and compaction to 100% BS compaction of margins, formation, slopes and amp across the section of the road, extension of two number culverts and construction of longitudinal line drains from chainage 0+000 to 0+730.



Fig. 6 Section of the 6.03KM Access Road in Agwada-Ugede- karu-Keffi- Kokona LGAs, Nasarawa state under construction

- i. The amount appropriated for the contract has been fully paid
- ii. The road fell short of the Global Earth Road standards as it lacks protective layer of either asphalting or surface dressing coat over the earth surface. The resultant implication is that, it will create rutting and erosion paths on the carriageway, leading to deterioration of the asset.
- iii. The length of surface refill was also not specified.
- iv. The drainage linked to one of the bridges has started failing, barely two months into usage
- v. Against global best practice, the road project did not incorporate yearly maintenance;
- vi. NBRRI was not involved in the design component of the road project. As such, there is a general lack of professional opinion on the road project



Fig. 7 A section of the constructed longitudinal line drains at Agwada-Ugede in Nasarawa State

Recommendations

- i. There should be proper maintenance of the road regularly.
- ii. NBRRI should be involved in the design of rural earth roads to bring about professionalism.
- iii. Funds should be provided in subsequent budgets, to either surface dress or lay asphalt on the road.
- iv. Bridges should be reinforced and expanded to match the width of the roads
- v. Subsequent Bills of Quantity should include expansion or reconstruction of two numbers of culverts and bridges
- vi. Awareness for the ownership of the project should be created so that the benefitting communities will assume ownership of the roads by taking responsibility of carrying out minor repairs
- vii. Maintenance work of re-grading or re-shaping of the roads should be done early in the spring, before the road entirely dries out and also before the dry weather period.
- viii. Already failing portions of the roads, bridges and culverts should be provided for in the subsequent appropriations to ensure longevity of the project

REHABILITATION OF MAKURDI-NAKA-ADOKA PHASE 1: (MAKURDI NAKA ROAD) IN BENUE STATE. CONTRACTV NO 6574

Project Background/Description

The Contract for the rehabilitation of Makurdi-Naka-Ankpa Road, which passes through Gwer West and Okpoku LGAs, from Makurdi Local Government in Benue state to Ankpa Local Government Area in Kogi state, was awarded to Gilmor Engineering Nigeria Limited on 29th June 2019 at a contract sum of N27,292,511,974 with a completion period of 42 months.

Scope of work involves the rehabilitation of the entire 120.654km of roads from Makurdi (CH 0+000) to Ankpa roundabout (CH120+654). Km 0+000 to km 8+325 consists of 7.3m wide asphaltic concrete dual carriageway separated by a 2m wide median with 1.5m wide sidewalks, while km 8+325 to km 120+654 comprises a single surface dressed carriageway and shoulders of 7.3m wide and 2.75m width respectively.

The sum of N3,588,580,675.9, was the total payment made to the Contractor as at 24th November 2021, this includes an advance payment /initial payment of N1,593,000,000. The total amount of work certified is N5,569,210,499.99, which leaves a total sum of N2,500,876,796.05 as amount outstanding.

- i. The advance payment of \$1,593,000,000 made to the contractor is 5.84% of the total contract sum.
- ii. There was no appropriation for the project in the 2021 financial year
- iii. The Contractor is still on site, despite the fact that the project is not appropriated for the year 2021.
- iv. 22km length of Asphaltic Concrete Binder has been completed, and about 10km has been scarified and ready for stone base.
- v. Reinforced concrete drains and kerbs work are ongoing.



Fig. 8 Ongoing Construction of Drainage along the 22km length asphalted on Makurdi-Naka-Adoka road in Benue State

Recommendations

- i. The project should be properly funded to ensure timely completion.
- ii. The Contractor has capacity to handle road projects as he has demonstrated the technical capacity to deliver.
- iii. The road project is a critical link between Benue State and Kogi State. Its continuous bad state has given further impetus to Armed Robbers and other criminal elements to harass and inflict pains and fear on travelers. Hence, the contractor should be funded for early completion.



Fig. 9 22km length of Asphalted Road of Makurdi-Naka-Adoka Road, phase 1

FEDERAL MEDICAL CENTRE (FMC), MAKURDI, BENUE STATE

Project Background/Description

The vision of the Federal Medical Centre, Makurdi is to provide quality and timely clinical and other supportive services to patients within its jurisdiction through relevant research and training activities.

A total of 3 (Three) projects were inspected in the Federal Medical Centre. These are as follows:

- A. Rehabilitation / Equipping of Amenity Ward
- B. Construction and Finishing of Isolation Ward
- C. Construction of Drainages, Landscaping, Internal Road Networks, Walkways and Visibility Lighting at Permanent Site in APIR

A. Rehabilitation / Equipping of Amenity Ward

This project is the renovation of the dilapidated structures to cater for patients who prefer special amenity services and a befitting canteen for staff and patients. The project was awarded to Sunny Odiba & Sons Nig. Ltd, AKER V Concepts Ltd and IKN Habitat Nig. Ltd at a contract sum of N127,096,943.58 with a commencement date of August 8, 2013 and a completion date of December 12, 2021. The project is already completed and in use.



Fig.10 Inner view of the Completed Amenity Ward, Federal Medical Centre, Makurdi

B. Construction And Furnishing of Isolation Ward

The contract for the Construction and Furnishing of Isolation Ward was awarded to Kingsworth Integrated Services Ltd at a contract sum of N147,012,605.30 with a commencement date of July 6, 2020, and a completion date of December 31, 2021. The Contract is intended to contain the spread of infectious diseases like COVID-19, EBOLA, LASSA Fever, etc. It was at 60% completion at the time of inspection.



Fig. 11 Isolation Ward under construction at Federal Medical Centre Makurdi

C. Construction of Drainages, Landscaping, Internal Road Networks, Walkways and Visibility Lighting at Permanent Site Apir

The contract for this project was awarded in July 6, 2020 to Bluewaters integrated Contractors and Logistics Services Crux Systems at the contract sum of N222.586,525.47 with a completion date of December 31, 2021. The contract was still on-going at the time of the visit and had achieved 55% completion status.

Observations and Findings

- i. As at the time of verification and inspection, the Amenity Ward was already completed
- ii. The Contractor for the construction of Drainages, Landscaping etc is behind schedule. He, however attributed the slow pace of work to the extended rainy season
- iii. Contractors are on site and work is ongoing on the construction and furnishing of Isolation Ward
- iv. The Project Supervisor needs to ensure that the right quantity of materials is used on construction of drainages, landscaping, internal road networks, walkways and visibility lighting at the permanent site.
- v. Work on the Isolation ward has slowed down due to paucity of funds.

Recommendations

- i. The importance of the Isolation Ward cannot be over-emphasized, hence the need for the project to be properly funded for timely completion.
- ii. The project engineers and the Chief Medical Director of the Centre should collectively ensure that the projects are delivered with strict compliance to specifications and standards.



Fig. 12 The new Parking Lot at the Federal Medical Centre Apir, Markudi

NORTH EAST ZONE

REHABILITATION OF TUMU-PINDIGA KASHERE (GOMBE STATE) FUTUK- YOLA (BAUCHI STATE)- BASHAR- DENGI (PLATEAU STATE ROAD) C/NO.6214

Project Background/Description

This is a Federal Government project which involves the rehabilitation of Tumu-Pindiga kashere (Gombe State) Futuk- Yola (Bauchi State)- Bashar- Dengi (Plateau State) Road. C/No.6214.



Fig. 13 Starting point of the Tumu-Pindiga kashere (Gombe State)-Futuk Yola (Bauchi State) road

The scope of work involves the construction of 15km road of 7.3m wide asphaltic concrete carriageway and 2.75m wide surface dressed shoulders on either side, which consists of site clearance/earthworks, provision of culverts and lined drains and 6 bridges of 15m span each, laterite sub base and crushed stone-base course of 200mm thick each, application of bitumen emulsion as prime and tack coats, laying of asphaltic concrete of 60mm binder and 40mm wearing courses, 2 coats surface dressing on shoulders, and provision of other miscellaneous works like stone pitching, grassing, kerbs, etc.

The contract was awarded to Rockbridge Construction Limited with Stable Engineering Consultant Limited as Consultant on the 23rd December, 2013 at a contract sum of №3,076,381,622.74. The Contract Commenced on 30th Jan, 2014 with an initial and extended completion date of 29th July, 2015 and 27th July, 2018 respectively. Completion Period Including Extension is 54months.

As at the time of inspection, the project was 100% completed but not yet handed over. However, a bad portion surfaced on the road after completion which the contractor promised to rectify.



Fig. 14 Bad portion of the completed Tumu-Pindiga kashere (Gombe State)-Futuk Yola (Bauchi State) road

- i. The inspection team observed a very bad portion of the road, but the contractor promised to rectify it before handing it over.
- ii. The general quality of work is satisfactory.
- iii. The Contractor lamented about non-payment of his outstanding fees.

Recommendations

- i. The Federal Government should endeavor to release outstanding payment owed the Contractor.
- ii. Federal Ministry of works should consider the final Inspection letter written to them by the contractor in respect of the project due to the elapsed 12months maintenance period.

REHABILITATION AND CONSTRUCTION OF ROAD IN JAURO ROSE, KASHERE, AKKO LOCAL GOVT. AREA, GOMBE STATE

Project Background/ Description

The Federal Government of Nigeria through Nigeria Building and Road Research Institute (NBRRI) awarded the rehabilitation and construction of road in Jauro Rose, Kashere, Akko LGA, Gombe Central senatorial district, Gombe State.

The project scope involves construction of 1.5km road length, 6m road width, 8nos of culverts, and construction of drains, Pavement and surfacing.



Fig. 15 Already Constructed section of the Jauro rose, Kashere, Akko Local Government Road in Gombe State

The Contract was awarded to Truetech Global Investment Services Limited with Fuse Engineers Development Consultant Limited as Consultant at the Contract sum of ₹198, 362,521.84. The award date was 14th October, 2020. However, the project commenced on 20th October, 2020 for a duration of Twelve (12) weeks.

Observations and Findings

- i. The road project is a constituency project.
- ii. The quality of work is good.
- iii. The project is 100% completed and already in use.
- iv. The community of Kashere, Akko Local government Area, now has access to good road.

Recommendation

Government should ensure that such encouraging projects are carried out by other senatorial representatives in other parts of the country so that citizens can benefit from government and also enjoy good governance in their respective communities.

DUALIZATION OF KANO-MAIDUGURI ROAD SECTION 1: (KANO-WUDIL-SHUARIN) C/NO. 5878

Project Background/ Description

This is a Federal Government project which involves the Dualization of Kano-Maiduguri Road Section 1: (Kano-Wudil-Shuarin).

The scope of works involves provision of new standard carriage from Kano (km 0+000) through Wudil and Gaya to Shuarin, with a total dual distance of about 202.73km.

The works also include reconstruction of the existing carriageway, construction of 3nos. river-bridge, culverts and other concrete works, and 2nos. interchange, pavement, wide surfacing. Also involved are acquisition of Right of- Way of the new carriageway and relocation of public utilities.

The Contract was awarded to Messrs Dantata & Sawoe Construction Co.Nig. Limited with Messrs Siraj Nigeria Limited as Consultant on 28th September, 2006 for the Contract sum of ₹37,047,307,376.33. The Contract sum was later revised to ₹63,136,938,430.24. The date of commencement was 12th Oct, 2006 with an initial completion date of 11th Feb, 2010. However, the contract period

was extended up to 30th Dec, 2021. Outstanding payment of interim Certificate is ₹1,821,886,774.76.



Fig. 16 Dualization of Kano-Maiduguri Road Section 1: Kano-Wudil-Shuarin

Observations and Findings

- i. No further augmentation is anticipated.
- ii. SUKUK funding plan came on board in 2017 and was very helpful in solving contractor's cash flow problems where 4 certificates were raised while 3 were released and paid.
- iii. At the time of inspection, the quality of work done on the project was commendable.
- iv. As at the time of inspection, the project was 68.40% completed, and already in use.
- v. Contractor has outstanding payment of certified works on (SUKUK) certificate 4, as at the time of visit which has slowed down work on site.
- vi. The contractor complained of insecurity as one of the setbacks of the project.

Recommendations

- i. Funding of the project should be improved in order to ensure project completion.
- ii. Payment of certified works on Sukuk certificate no. 4 should be made.

CONSTRUCTION OF BURGA-DULL-MBAT II-TADNUM GOBBIYA BADAGARI-GWARANGAH-SUM, BAUCHI STATE. C/NO. 6308

Project Background/ Description

The project is the Construction of Burga-Talbushi-sum, 2-lane single carriage road in Bauchi and Plateau States. The length of the road is 73.60km. The road starts at Burga and terminates at Sum town.

The scope of works includes site clearance, provision of laterite filling, construction of culverts and bridges, provision and laying of crushed stone base, provision of laterite sub-base, provision and laying prime coat bitumen emulsion, provision and laying of binder course, provision and laying of asphalt wearing course, provision of lined drains etc.

The contract was awarded to Messrs Triacta (Nig.) Limited at the contract sum of ₹14,594,208,205.50. Award and commencement date was 21st March, 2017 for a period of 24 months.

- i. As at the time of inspection, the percentage completion was 54.56%.
- ii. The Contractor was not on site at the time of inspection due to lack of funding.



Fig. 17 Overview of the 2-lane single carriage road of the Construction of Burga-Dull-Mbat II-Tadnum Gobbiya Badagari-Gwarangah-sum, Bauchi State

Recommendations

- i. Government should ensure funding of the project in order to prevent project abandonment.
- ii. The Ministry of works should encourage the contractor to return to site to finish the work.

CONSTRUCTION OF TUDUN WUSS-WANDI-BARAZA-DURR-ZUMBUL-POLCHI-DOT-KWANAR, BAUCHI STATE. C/NO 6298

Project Background/ Description

This a Federal Government project located in Dass Local Government Area of Bauchi State. The road starts at Cho+ooo on Bauchi-Tafawa Balewa Road in Dass town and passes through various communities namely; Tudun-Wuss, Wandi, Baraza, Durr, Zumbul, Polchi, Dot-kwanar and terminates on the same Federal highway (Bauchi-Tafawa Balewa).

The project if completed will enhance economic development, growth and social benefits to the state.

The scope of work of the construction of 47km road is:

The site clearance and earthworks, provision of 7.3m wide standard and 2.75m wide shoulders on both sides, evacuation of unsuitable materials, provision of suitable naturally occurring fill material as subgrade were required, provision of 200mm naturally occurring lateritic sub-base material both on carriageway and shoulders along the entire length of the proposed road alignment, provision of 200mm crushed stone base material on the carriageway along the entire length of the proposed road alignment, etc.

The Contract was awarded to Datum Nigeria Limited with M/S Qiblat Associate Limited as Consultant at a contract sum of №12,114,661,920.90. It was awarded on 15th Feb, 2017 but commenced on 14th May, 2017 for a period of 24 months.

Total amount certified is $\aleph4,687,488,962.69$, total Advance granted is $\aleph1,730,665,988.70$ while total advance outstanding is $\aleph1,355,399,913.45$.

- i. As at the time of Inspection, no work was ongoing at the project site due to funding problems.
- ii. The Contractor was on site to take the team on the project tour.
- iii. 9.33km of the project has been completed up to wearing course level, equally, 3nos. bridges out of 4nos. have been completed.

- iv. 31 nos. pipe culverts and 15nos. box culverts have been completed
- v. The quality of work done is satisfactory
- vi. As at the time of inspection, the project was 33.25% completed.

Recommendation

Government should ensure funding of the project in other to prevent project abandonment.



Fig. 18 View of a Constructed bridge in Tudun Wuss-Wandi-Baraza-Durr-Zumbul-Polchi-Dot-Kwanar, Bauchi State

ABUBAKAR TAFAWA BALEWA UNIVERSITY TEACHING HOSPITAL (ATBUTH), BAUCHI STATE

Project Background/ Description

The Abubakar Tafawa Balewa University Teaching Hospital was established in 2010. The tertiary medical institution's philosophy focuses on the provision of quality medical services for patients and training for medical students. The hospital provides a wide range of medical, surgical, diagnostic, out-patient, rehabilitative and support services to residents of Bauchi.

A total number of 3 projects were inspected at the Teaching hospital with various percentages of completion. The projects are as follows:

A. Construction of Trauma Centre Phase II: - The project is established and equipped to treat most high-risk injuries such as: - Gunshot wounds, major burns, traumatic car crash injuries, blunt trauma and brain injuries.



Fig. 19 Constructed Trauma Centre & the Recovery room (ATBUTH), Bauchi State

The contract was awarded to Aswad Investment Resources Ltd with Dash Building services as Consultant at the original contract sum of №151,814,219.97 which was later revised to №174,296,210.63. It was awarded on 25th October, 2013 with an initial completion period of 28weeks and an extended completion date of 27th December, 2019. Total amount certified is №174,296,210.63 and project is 100% completed.

B. Expansion of Psychiatric wards (for Victims of Insurgency in the North East): - The project was awarded for the provision of a bigger/larger facility to ensure better treatment for patients with mental disorders such schizophrenia, bipolar disorder and major depressive disorder for victims of insurgency in the North East zone of the country.

The Contract was awarded to Thames and Hudson Architect Ltd with Accurist Ltd as Consultant at the contract sum of ₹56,260,101.89 on 10th December, 2019 for a period of 6 months. Total amount certified is ₹52,250,101.89 and the project is 100% completed.



Fig. 20 View of Expanded Psychiatric Clinic (ATBUTH), Bauchi State

C. Construction of Nutritional Rehabilitation Centre for Victims of Insurgency in the North East: - The project is established majorly to provide appropriate and facility-based case management to children who are severely malnourished (SAM) and are victims of insurgency in the North East area of Nigeria.

The Contract was awarded to Vahbal Concept Ltd with APD Asso K.S. Trust & Ass Kafarda Engr. Accurist Ltd as Consultant at the contract sum of №124,418,059.24 on 17th April, 2018 for a period of 7 months. Total amount certified is №124,418,059.24 and the project is 100% completed.

Observations and Findings

i. As at the time of verification and inspection, the 3 projects were all completed and already in use.

ii. It was observed that the Teaching Hospital prioritizes its projects effectively and ensures it does not take on multiple projects simultaneously thereby helping in fund management.

Recommendations

- i. The management of the Abubakar Tafawa Balewa University Teaching Hospital, Bauchi State should endeavor to continue in their balanced method of project prioritization to ensure efficiency in health care delivery by the Hospital.
- ii. The management of the Hospital should ensure adequate supervision of the newly constructed and rehabilitated structures within the hospital.
- iii. Government should continue to ensure timely release of fund to the Hospital in order to enhance good health services delivery to the people of Bauchi State and its environs, thereby reducing the rate at which projects are abandoned.



Fig. 21 View of the Expanded Psychiatric Clinic (ATBUTH), Bauchi State

CONSTRUCTION OF STATE HEADQUARTERS OFFICE AT GOMBE

Project Background/ Description

The project consists principally of the Construction of State Headquarters office of the Nigerian Correctional Services in Gombe State. This is done in order to enhance the productivity of the Nigerian Correctional Service (NCS) staff in the state, to expand the operational base of the Commission, strengthen the protection of citizens from criminals and enforce reforms.

The scope of work of the project involves: -

- Construction of office complex with furnishing
- Fittings and Fixtures
- Toilets and Gate House

The Contract was awarded to Umar Bahago Water Engineering Service Ltd at the contract sum of ₹148,615,530.31 on 23rd December, 2019 to be completed in December, 2021



Fig. 23 Inner view of the Construction of the State Headquarters (NCS) Office Complex Gombe State

Observations and Findings

- i. The Project was still on-going at the time of inspection
- ii. Inadequate release of funds is a major setback to the project.
- iii. Due process was followed in awarding the contract.

- iv. The sum of №30,447,186.99 is the amount outstanding and awaiting payment
- v. The project percentage Completion is 90%

Recommendations

- i. Funds should be released to the Contractor to enable him complete the project.
- ii. Outstanding claims of the Contractor should as well be paid in full
- iii. Sustained Monitoring should be ensured.

CONSTRUCTION OF CONCRETE STOREY BUILDING CELL BLOCK (240) AT YOLA CUSTODIAL CENTRE, ADAMAWA STATE

Project Background/ Description

The project consists principally of the Construction of concrete storey building cell block (240) at Yola custodial center. This is done in order to enhance the living conditions of inmates at the custodial center and ensure reforms.

The scope of work of the project involves: -

- Construction of 24Nos. cell blocks for 240 inmates
- Construction of 4 offices
- Electrical installation and external works
- Security post etc.



Fig. 24 View of the Construction of concrete storey building cell block, (NCS) custodial center, Yola, Adamawa State.

The Contract was awarded to Iskat design Limited at the contract sum of №209,365,462.20 on 23rd December, 2019. Total amount paid to date is №134,393,454.21.



Fig. 25 View of the ongoing construction of cell blocks at the NCS custodial Centre, Yola

Observations and Findings

- i. The project was on-going at time of inspection
- ii. Good quality standards were maintained on the project
- iii. The team was informed that percentage completion as at time of inspection is 92%.
- iv. The state command did not have sufficient information on the project.

Recommendations

- i. Government should ensure adequate releases of fund to prevent project abandonment
- ii. Sustained Monitoring should be ensured
- iii. State Commands where projects are sited should have project files for ease of information.

REHABILITATION OF MAYO-BELWA – JADA – GANYE TOUNGO ROAD IN ADAMAWA STATE C/NO. 6450

Project Background/ Description

This is a Federal Government project which involves the Rehabilitation of 112km Mayo-Belwa – Jada – Ganye Toungo road in Adamawa state C/No. 6450.

The scope of the project involves the overlay of asphaltic concrete wearing course 40mm thickness and asphaltic concrete binder course 60mm thickness of road pavement. The scope also includes, provision of 200mm laterite material at subbase at failed sections, provision of 200mm crushed rock base as specified in the drawing and provision of lane markings and road signs.

The contract was awarded to Messrs. Triacta Nigeria Limited at the contract sum of №22,699,176,016.86 on 3rd July, 2018. The project commenced on 27th August, 2018 with an initial completion period of 36 months. However, completion period was extended for 24 months.

Advance granted was \aleph_3 ,242,739,430.97, advance recovered was \aleph_2 39,962,717.89, while advance outstanding is \aleph_3 ,002,776,713.08. Amount certified to date is \aleph_7 ,128,527,173.23.



Fig. 26 Ongoing Rehabilitation work at the Ngurore-Ganye road Adamawa state

Observations and Findings

- i. Project Manager's brief indicated that a total advance granted was N3,242,739,430 out of which N239,962,717.89 has been recovered.
- ii. The Project Manager's brief also indicated that five (5) interim payment certificates (IPC) have been raised amounting to N7,484,953,531.90 while N5,087,252, 514.00 has been paid.
- iii. The project is part of the Sukuk III funded project.
- iv. As at the time of inspection work was still ongoing and quality of work done is satisfactory.
- v. The percentage completion of work as at the time of inspection was 52%.
- vi. About 10km of Earth work is on-going at the project site.
- vii. Culverts and drainages have been constructed.

Recommendations

- i. The Federal Government should endeavor to release outstanding payment owed the Contractor to prevent project abandonment.
- ii. Sustained Monitoring should be ensured.

NORTH WEST ZONE

FEDERAL MEDICAL CENTRE (FMC), BIRNIN KUDU, JIGAWA STATE

Project Background/Description

Four projects were selected for verification in the hospital as follows:

- A. Construction of hostel block for school of post basic midwifery.
- B. Construction of 2nos. lecture theatres for School of post basic midwifery.
- C. Construction of Modular Theatre.
- D. Construction of entrance and exit gate and installation of solar street lights.

A. Construction of Hostel Block for School of Post Basic Midwifery

The project aim is to institutionalize the Midwifery services and other flagship interventions to increase accommodation availability for students.



Fig.27 Ongoing construction of Hostel Block for School of Post Basic Mid-Wifery at FMC, Birnin Kudu, Jigawa State

The Contract was awarded on the 21st Dec, 2018, to MGK Global Services Ltd at the Contract sum of N187,580,494.50 for a duration of thirty-six (36) months.

As at time of inspection, 38% completion had been achieved. Amount released from inception to date of inspection (16th November, 2021) was N72,500,480.48 and all have been utilized on the project.

B. Construction of 2nos. Lecture Theatres for School of Post Basic Midwifery.

The projects aim is to institutionalize the Midwifery services and other flagship interventions to increase lecture theatres for the college of post Basics Midwifery.

The contract was awarded on the 21st December, 2018 to MOJAZ Construction Limited at the sum of N176,322,382.95 for a duration of Thirty-Six (36) months. As at the time of inspection, 50% completion had been achieved. Amount released and utilized from inception to date of inspection (16th November, 2021) was N88,859,021.64.



Fig.28 Ongoing construction of 2nos. Lecture Theatres for School of Post Basic Mid-Wifery at FMC, Birnin Kudu, Jigawa State.

C. Construction of Modular Theatre

The aim of this project is to provide more theatres, laboratories and facilities upgrade to the hospital for excellent service delivery.

The contract was awarded on the 21st December, 2018 to JARWORTH Construction Services Limited at the sum of N200,697,455.89 for a duration of Thirty-Six (36) months. As at time of inspection, amount released and utilized for the project was N61,346,222.09. It had achieved 30% completion.



Fig. 29 On-going construction of Modular Theatres at FMC, Birnin Kudu, Jigawa State.

D. Contract for entrance and exit gate and Installation of Solar Street lights

The aim of the project is to provide new entrance and exit gates in a strategic location and enhance and control movement in and out of the hospital for security purposes.

The contract was awarded to two contractors. The project for the construction of entrance and exit gate was awarded on the 2nd December, 2019 to SUB General Ventures Limited at the sum of N25,105,878.00 while the contract for the installation of street lights was awarded to MODANG INVESTMENT LTD at the sum of N49,892,098.72 for a duration of Twenty-four (24) months each. As at time of inspection, 93% completion has been achieved and project will be completed within budget.



Fig. 30 Entrance and Exit gate at FMC, Birnin Kudu, Jigawa State

Observations and Findings

- i. The team observed that the hospital had so many uncompleted projects.
- ii. The projects are ongoing at a slow pace as at the time of the verification exercise due to inadequate capital funds releases, thereby causing delay in the execution of the projects in the hospital.
- iii. There is only one functional and equipped theatre in the hospital, which is used for different clinics at specific times, which causes delays in attending to patients
- iv. The entrance and the exit gates have been completed but not yet put to use.

Recommendations

- i. Government should ensure adequate appropriation and release of funds as and when due, in order to complete the projects within the agreed duration to avoid cost and time overrun.
- ii. The Management of FMC, Birnin Kudu should look into other areas of funding such as SUKUK, zonal intervention, funding from development partners (non-governmental organizations, etc) to complete the projects to achieve the desired objectives.
- iii. The completed gate for entrance and exit should be put to use to ease movement and enhance security control in and out of the hospital.



Fig. 31 Solar poles for street light at FMC, Birnin Kudu, Jigawa State

AMINU KANO TEACHING HOSPITAL (AKTH), KANO

Project Background/Description

Three projects were selected for verification in the hospital as follows:

- i. Construction (Extension) of Surgical Theatre.
- ii. Construction of Roads Networks within the Premises of AKTH.
- iii. Construction of 40 flats for Resident Doctors.

A. Construction (Extension) of Surgical Theatre

The aim of the project is to provide additional surgical theatres by extending the existing one for efficient, effective and excellent service delivery.

The contract was awarded on the 30th January, 2019 to Associated Rehabilitation Company Limited at the sum of N168,804,745.31 for a duration of Eight weeks. As at time of inspection, 94.30% completion has been achieved. Amount released from inception to date is N160,675,026.71 while N131,297,545.54 has been utilized on the project.



Fig. 32 The ongoing construction (Extension) of surgical Theatre at Aminu Kano Teaching Hospital, Kano

Observations and Findings

- i. The project is almost completed, although the duration has since elapsed.
- ii. The major work remaining in the project is flooring, which is ongoing.
- iii. According to the officials of AKTH, the delay in not completing the project according to schedule was attributed to the COVID-19 movement restrictions which also affected the arrival of imported flooring materials on time.

- iv. The available information provided to the FRC officials on the amount released and utilized to date shows that about 95% of the contract sum had been released to the hospital and about 82% had been utilized on the project.
- v. The management of AKTH duly adhered and complied with the provisions of Public Procurement Act, 2007 from contract initiation stage to the award stage, as directed in Section 38 (a) and (b) of FRA, 2007.
- vi. Evidence of payments to the contractor, deductions of taxes and remittances to the appropriate authorities was sighted by the FRC team during the verification exercise.

Recommendations

- i. In view of the importance of the project to the communities, Federal Ministry of Finance, Budget and National Planning, should assist the teaching hospital to see to the completion of the aforementioned project by adequately releasing funds to that effect.
- ii. The Management of AKTH should look into other areas of funding such as SUKUK, zonal intervention, funding from development partners (non-governmental organizations, etc) to complete the projects to achieve the desired objectives.
- iii. On completion and final handing over of the project to the management of AKTH, the management should ensure that it continues maintaining the building and the facilities on regular basis for longevity and value for money.

B. Construction of Road Networks within the Premises of AKTH phase I.

The aim of this project is to increase the road network within the hospital to ease movement and accessibility to different departments and units in the hospital.

The project covers the internal road from the main gate by Gyadi-Gyadi road to the back gate by Karkasara road.

The contract was awarded on 29th September, 2019 to H&M Nigeria Limited at the sum of N75,504,000.00 for a duration of Eight weeks. As at time of

inspection, 100% completion has been achieved and has since been put to use. The Project was also completed within budget.

Observations and Findings

- i. The project was completed within the agreed terms and conditions of the contract award.
- ii. The project was handed over to the AKTH management on completion and has since been put to use.
- iii. Payment has been made to the contractor. Deductions of taxes and remittances of same also done accordingly.



Fig.33 The completed section of Road Networks within the Premises of AKTH phase I, Kano

Recommendations

i. In view of the importance of the project to the communities, Federal Ministry of Finance, Budget and National Planning, should assist the University to see to the completion of phase II of the project by adequately releasing funds to that effect.

ii. Maintenance department of AKTH should regulate heavy duty vehicles plying the road for longevity.

C. Construction of 40 flats for Residents Doctors

The aim of this project is to provide additional 40 flats for Resident doctors to be accommodated within the hospital for efficient, effective and excellent service delivery to patients.

The project was initially awarded to Standard Construction Nigeria Ltd. in 2001 which was abandoned. In 2009, the contract was reactivated/re-awarded to the same contractor at the contract sum of N401,652,880.01 with a duration of eight weeks. As at time of inspection, 52.40% completion had been achieved while amount released and utilized is N179,667,546.45.



Fig. 34 Inside view ongoing construction of 40 flats for Residents Doctors at AKTH, Kano

Observations and Findings

- i. Work is on-going at the project site.
- ii. The project is experiencing inadequate releases of fund.
- iii. According to the available information provided, amount released and utilized as at date of inspection (17th November, 2021) showed that, about 44.47% of the contract sum was released and utilized on the project.

- iv. The amount certified is N210,765,217.70 which is 52.40% of the contract sum.
- v. Verification of the documents provided to FRC official shows that the management of AKTH duly adhered and complied with the provisions of PPA, 2007 from contract initiation stage to the award stage.
- vi. Evidence of payments to the contractor, deductions of taxes and due remittances to appropriate authorities was sighted by the FRC team during the verification exercise on the amount so far paid.

Recommendation

In view of the importance of the project to the hospital and host communities, Federal Ministry of Finance, Budget and National Planning, should assist the University to see to the completion of the project by adequately releasing funds to that effect.

FEDERAL COLLEGE OF AGRICULTURAL PRODUCE, INSPECTION AND STORED PRODUCTS, KANO

Projects were selected for verification in the College as follows:

- Construction of Classrooms and Office building
- Completion of a block of 8 Classrooms with offices at permanent site.

A. Construction of Classrooms and Office building

The project is aimed at providing additional classrooms and office building to the College to accommodate more students and enough offices for the staff of the College to facilitate learning and research.

The project is a two-storey building containing car park at the ground floor with lecture rooms and 500 capacity CBT Centre at first and second floor respectively.

The Contract was awarded to Tijjani Muhammad and Brothers Nigeria Limited on 23rd November, 2019 but work commenced at the site on 2nd December, 2020 at the contract sum of N75,637,064.00 with a duration of Twelve (12) weeks.

Observations and Findings

- i. The contract sum was later reviewed to N90,000,000.00 because of additional scope (furniture and computers) included in the contract.
- ii. The document provided during the verification exercise shows that, the sum of N75,689,415.53 has since been paid to the Contractor including the 15% advance/mobilization payment.



Fig. 35 The completed construction of classroom and officers at College of Agricultural produce and stored technology, Kano

Recommendations

- i. The College management should engage/compel the contractor to put more efforts to deliver the project on time to avoid time and cost overrun/variation.
- ii. The College should reconcile the level of work done with the amount so far released to the contractor to ensure work done is commensurate with amount paid before further payments are made on the project.

B. Completion of a block of 8 Classrooms with offices at permanent site

The project is aimed at providing additional classrooms and offices to the College to accommodate more students and enough offices for the staff of the College for learning and research which will also facilitate the accreditation of some courses in the College by the National Board for Technical Education (NBTE).

Originally the project was a block of uncompleted 8nos. Classrooms with 4 classrooms on the ground floor and 4 on the first floor. The project was later redesigned with additional U-shape extension.

The project is made into a rectangular shape, on the ground floor where there is entrance hall, 4 classrooms, 3nos. of staircases, Anatomy and Physiology laboratory, veterinary clinic, Pathology laboratory 6 offices, store and toilets.

The first floor of the building contains 6 offices, 4 classrooms, HOD office, secretary office, board room, store and toilets.

The Contract was awarded to Abidine Nigeria Limited on 23rd November, 2019 at the initial contract sum of N86,907,677.80 with a duration of forty weeks.



Fig. 36 Front view of the ongoing Construction of block of 8 Classrooms with offices at permanent site of Federal College of Agricultural Produce Technology, Kano.

Observations and Findings

- i. The Contract sum was later reviewed to N100,000,000.00 because of additional scope to the project such as; Retrofitting, Structural Steel Trusses, Landscaping, fencing and drainage and purchase of furniture included in the contract.
- ii. The document provided during the verification exercise showed that, the sum of N94,193,306.07 had since been paid to the Contractor including the 15% advance/mobilization payment.
- iii. The amount so far paid to the Contractor is about 94% of the contract sum, but the percentage of the executed work at the site during the visit is 85%.

Recommendations

- i. The Contractor should be compelled to speed up activities at the site to justify the amount so far collected on the project to deliver the project on time to avoid time and cost overrun/variation.
- iv. The Management of the College should look at other sources of funding such as SUKUK, zonal intervention, funding from development partners (non-governmental organizations, etc) to complete the projects to achieve the desired objectives.

DUALISATION OF KANO-KATSINA ROAD PHASE I (KANO TOWN AT DAWANAU ROUND ABOUT TO KATSINA BORDER IN KANO STATE)

Project Background/ Description

The road project is a dual carriageway that links Kano and Katsina States, about 74.10 km from Dawanau round about in Kano State to Katsina border.

The contract was awarded to M/S CCECC Nigeria Limited on 24th December, 2013 at the Contract sum of N14,078,252,565.88 for the duration of 30 months. This, however could not be achieved as the contractor was not mobilized up to 2016.

The contract was re-awarded in 2016 to the same contractor with additional scope and the revised contract sum of N24,291,878,130.52 with a new completion date of 30th June, 2021.

The amount certified for the work done on site is N17,773,401,126.47 while the total amount so far paid to the contractor is N15,311,316,686 to achieve 81.7% completion.

Observations and Findings

- i. The length of the project is 74.10 km
- ii. Initial contract was for single carriageway but later revised to double carriageway
- iii. Up until 2016, the project was grossly underfunded but it is pertinent to state that, the success of the project is largely due to SUKUK intervention of year 2020/2021 and competence of contractor.
- iv. The project would have been completed within budget, but as a result of high cost of building materials which necessitated another review of the contract sum.



Fig.37 The ongoing Dualisation of Kano-Katsina Road Phase 1 (Kano town at Dawanau round about to Katsina border in Kano State)

Recommendations

i. Stakeholders on the project should agree on scope before contract is awarded to avoid revision which may result in loss of fund.

- ii. SUKUK and other alternative funding have proved very effective and should therefore be sustained.
- iii. Government should adequately release fund on the project to enable completion within the agreed terms and to avoid time and cost overrun.

REHABILITATION AND CONSTRUCTION OF KANO-GWARZO-DAYI ROAD

Project Background / Description

The road project is a 90.65 km length dual carriageway between, Kano, Gwarzo and Dayi town in Kano and Katsina State. It was awarded to Messr CGC Nigeria Limited on 1st December, 2020 at the Contract sum of N62,711,676,180.62 with a completion date of 20th December, 2022

N1.3 billion was appropriated for the project in 2021 budget and so far, only N1 billion was released to achieve a meager progress of 0.26%.

Observations and Findings

- i. The contract was awarded in December 2020, but the site was officially handed over to the contractor on 10th April, 2021.
- ii. Major construction equipment had been mobilized to the site.
- iii. Progress of work is largely hampered by compensation issues as substantial sections of the project fall within major settlements in Kano, Doka, Rimin Gado, Gwarzo and Dayi.
- iv. Joint assessment with Kano State Water Board for all water facilities requiring relocation and cost estimates have been made and submitted to Federal Ministry of Works and Housing for approvals.

Recommendations

- i. Government should endeavour to settle compensation issues before contract award to avoid delays in handing over of sites to contractor.
- ii. Re-alignment or relocation of existing water facilities should have been resolved to allow steady progress of work after handing over.
- iii. Government must have funding strategy for its approved projects. Budgeting N1.3 billion in the first year of a 2year life span project of N62.7 billion is highly discouraging.

iv. In view of the strategic and economic importance of the project, Federal Government should see to the completion of the project by adequately releasing funds to that effect.



Fig. 36 The ongoing Rehabilitation and Construction of Kano-Gwarzo-Dayi Road

CONSTRUCTION OF 2 KM ASPHALT ROAD AND 3 IN 1 SOLAR STREET LIGHT AT GWALE, TUDUN YOLA, EMIRATE STREET, KANO STATE

Project Background/Description

The aim of this project is to provide a crescent road of 2 km length with solar street light to the residents of Emirates Street in Tudun Yola, in Kano State.

The project was awarded to Black Gold Construction Limited on 14th October, 2020 at the contract sum of N149,974,302.74 with a duration of 12 (Twelve) weeks. As at time of verification exercise, 100% completion had been achieved and project put to use.

The sum of N132,746,161.54 representing 88.5% of the contract sum has so far been released and paid to the contractor.

Observations and Findings

- i. The project has been completed and put into use.
- ii. The contract sum has not been paid fully to the Contractor as at the of the verification. An outstanding sum of N17,228.141.20 still remained at the time of verification.

Recommendation

i. Government should settle the balance of the contract sum to the contractor as the project has been completed and put into use.



Fig. 37 The completed construction of 2 km asphalt road and 3 in 1 solar street light at Gwale, tudun yola, Emirate Street, Kano state

CONSTRUCTION OF GENERAL HOSPITAL AT KABO, KANO STATE.

Project Background/Description

The aim of the project is to provide new general hospital fully equipped with modern facilities in addition to the existing one for efficient, effective and excellent health service delivery to the Kabo community and its environs.

The contract was awarded on 30th September, 2019 to Akunna Martata Limited at the sum of N249,885,640.60 for a duration of twelve weeks. As at time of inspection, 100% completion had been achieved. Amount released from inception to date is N237, 391,358.57 representing 95% of the contract sum.

Observation and Finding

The project is 100% completed, although the duration has since elapsed.

Recommendations

i. The management of the hospital should on a regular basis, maintain the hospital and its facilities for longevity and value for money.



Fig. 38 Side view of the completed General Hospital at Kabo, Kano State

PROCUREMENT OF HOSPITAL EQUIPMENT AT GENERAL HOSPITAL, KABO

Project Background/Description

The aim of the project is to supply new equipment to the new general hospital at Kabo for efficient and excellent health service delivery to Kabo community and its environs.

The Contract was awarded on 14th October, 2020 to four different contractors namely: HIMILAYA Strategies Ltd, DESERVIK Nig. Ltd, EXCELLENT North west Services Ltd and EXPONENTIAL Business Ltd at the Contract sums of N49,852,453.13, N49,014,450.31, N49,094,091.04 and N49,994,487.50 respectively, for a duration of eight weeks each.

The scope of the project includes the supply of phototherapy machine, Industrial Washing Machine, Cardiac Beds, Peadiatric Cots, Bed Sheets, Blankets, Drip Stand, Pillow Case, Pillow, Sunction Machine, Office Table, Office Chair, B.p. Apparatus, Sunction Machine-Electrical, Sunction Machine-Manual, Glucometer, Pulse Oxymeter, Stethoscope, Cardiac Monitor, Sterilizer, Autoclaving Machine, Examination Couches, Apron, Trolley, Wheel Chair, Oxygen Cylinder (Giant Size), Oxygen Cylinder (Small Size), Spectrometer, Stop Watch, Mixer Machine, Full Blood Count Machine. Diathemy Machine, Operating Set for General Surgery, Operating Set for C/S Surgery, Beds, Baby Resuscitator, Bedside Lockers and Operation Lamp.



Fig. 39 Equipment Supplied to General Hospital, Kabo, Kano State

Observation and Finding

The procured equipment were sighted at the hospital where they were kept under lock and key, waiting for the completion of the hospital.

Recommendations

- i. The hospital management should engage the Government to see that the hospital construction is completed so that the procured equipment could put into use.
- ii. Upon the completion of the building and installing of the equipment, the management of the hospital should on regular basis maintain the building and the equipment for longevity and value for money.

iii. Further procurement of such materials as are sensitive amongst them should wait until the completion of the building.

CONSTRUCTION OF MATAN FADA ROAD (SECTION 1) IN KUNCHI, KANO STATE

Project Background/ Description

The road project is 12 km length single carriageway from the main road at Kunchi to Matan Fada town in Kunchi local government area. It was awarded to ARABS & Patners Limited on 14th October, 2020 at the Contract sum of N200,000,000.00 with a completion date of 12 weeks.



Fig. 40 The ongoing construction of Matan Fada road (Section 1) in Kunchi, Kano State

Observations and Findings

- i. The following activities have been completed at the site:
 - a. Earth work 12 km
 - b. Application of laterite 9 km
 - c. Application of Asphalt 1.5 km
 - d. Construction of 4 ring culverts
 - e. Construction of 5 box culverts

- ii. No shoulder and drainage are seen on the project
- iii. The sum of N149,738,810.88, that is 74.86% of the contract sum has been released and paid to the contractor.
- iv. The expected completion period of the project has elapsed

Recommendation

In view of the strategic and economic importance of the project to the affected communities, Federal Government should see to the completion of the project by adequately releasing funds to that effect.

SOUTH EAST ZONE

CONSTRUCTION OF NEMA SOUTH-EAST ZONAL OFFICE, ENUGU

Project Background/Description

The project consists the construction of the South-East zonal office of the National Emergency Management Agency. It also covers perimeter fencing and partitioning of the office spaces in Enugu.

The Contract was awarded to Pitch Global Services Limited, with Messrs Design Age Consult Ltd as consultant, on November 18, 2013 at the contract sum of N325,042,233.14.

The initial contract sum at the time of award (18th Nov. 2013) was N267,801,418.00. The first variation in 14th Dec. 2017 increased the Amount by N32,274,398.14 to N300,075,816.14. The second variation on 23rd Dec. 2019 increased the Amount by N24,966,417.00 to N325,042,233.14.

In 2018, amount released was N32,274,398.14 while in 2019, amounts appropriated, released and utilized were N76,000,000,00, N27,959,239.19 and N27,959,239.19 respectively.

Total Payment made to date is N292,573,920.74 while balance of payment due to the Contractor is N32,468,312.40.



Fig. 41 Front View of the NEMA South-East Zonal Office in Enugu State

Observations and Findings

- i. The building is not conducive for immediate occupation in view of many defects noticed during inspection
 - a. Ceiling of the communication room in the last floor has substantially collapsed
 - b. Aluminum window pane is shaky and in poor shape
 - c. There are leakages from the roof in most part of the building
 - d. The entire last floor is generally noisy when it rains making it unsuitable for official work.



Fig. 42 A failed Section of the Ceiling in the NEMA's Building in Enugu State

- ii. The second variation was as a result of increase in scope to include perimeter fencing and exterior landscaping works. This is due to interventions from supervising officials of NEMA as well as increase in cost of building materials which led to some alterations of the original drawing.
- iii. A Copy of the Completion certificate that was made available to FRC as having been issued by NEMA appears suspicious as it was not signed by appropriate authority, it was also purportedly issued before some certificates were raised.
- iv. The compound was not paved, as envisaged in the variation approval.

- v. The site and building plans were not made available to FRC by both the contractor and the guide from NEMA. This hampered value-for money assessment
- vi. The contract of the Project Consultant was terminated before the reported completion of the project. The role was then taken over by a project supervision team from NEMA headquarters in Abuja. This exit is likely to have affected the outcome of the job
- vii. A 250kva Generator meant for the project was alleged to have been seized by the Consultant for purposes of recovering monies owed him in the project.
- viii. The project was poorly supervised.
- ix. Incessant increase in the cost of building materials was given as the reason for the request for variation

Recommendations

- i. FRC should request for official documents approving the replacement of the Project Consultant with an internal team of supervisors.
- ii. FRC should investigate the completion certificate made available by NEMA to FRC
- iii. FRC should request EFCC/ICPC to look into the matter of the 250KVA generator that was allegedly confiscated by the project Consultant.
- iv. In subsequent verification exercises, information on the qualifications and details of payments to the project consultant should be made available in order to ascertain their suitability and performance.
- v. MDAs should mandate their relevant officers to take the issue of supervision of projects under them seriously.
- vi. MDAs should effectively fund supervisory officers in order to guarantee good quality outcomes in project execution.

REHABILITATION OF 9TH MILE – OROKAM ROAD IN ENUGU STATE. CONTRACT NO. 6290.

Project Background/Description

The 9th Mile-Orakam is a 72km, single 2 lane, 7.30m-wide asphaltic carriageway. It is an important inter-state road that originated from 9th mile town through Opi and Orba town to border towns: Obollo-Afor in Enugu State and Orakam in Benue State. Many rural roads are connected to it, thus making it a busy and economic route. Observed traffic consists of cars, buses, heavy-duty trucks and articulated vehicles, mostly carrying goods through Enugu State to Northern and Southern States of the country.

The Contract was awarded by the Federal Ministry of Works and Housing, to Messrs Reynolds Construction Company (Nigeria) Limited with MultiPlan Consultants Nig. Ltd as consultant, at the contract sum of N38,034,539,413.79 on May 14, 2018 for a duration of 36 Months.

In 2019, amounts appropriated, released and utilized were N907,578,000, N700,000,000 and N700,000,000 respectively. While in 2020, N1,395,800,000 was appropriated, released and utilized completely.

Total amount certified and paid is N7,480,400,819 and N1,918,783,128 with N5,561,617,691 outstanding. Total Advance granted is N5,433,505,630.54 and work done up to date is km 3+800-6+025 (up to wearing level) and Km 6+025-7+250 (up to 2^{nd} binder level).



Fig. 43 The Cross-Section of 9th Mile - Orokam Road in Enugu State under construction

Observations and Findings

- i. It was observed that work has stopped on the site since May 2021.
- ii. About 6km length of the road has been completed; completed area was 13 meters wide of asphalt, much more than the normal 7 meters.
- iii. The team also observed that the contractor has the capacity to complete the job at the prescribed time if funds are provided.
- iv. Percentage of completion is 9.06%.
- v. The major challenge of the Contract is lack of appropriation in 2021 budget to enable the Contractor complete the job.
- vi. The supervisor (State Controller of works) did not have information on Appropriations and payments made for the Contract from the Ministry of Works and Housing.

Recommendation

The Federal Ministry of Works and Housing should ensure adequate appropriation of fund in 2022 budget and prompt release to enable contractor return to site.

REHABILITATION OF OUTSTANDING SECTION OF ONITSHA-ENUGU EXPRESSWAY AMANSEA-ENUGU ROAD. CONTRACT No. 6266

Project Background/Description

The Project was initially a 58km road initially awarded for the rehabilitation of outstanding section of Onitsha-Enugu Expressway within Amansea and Enugu section. It was however, later augmented to 94km to include rehabilitation of Umunya-Amawbia section in Anambra State. It is one of the important roads in the South East, particularly linking the commercial city of Onitsha, Anambra State and Enugu State. It is a very busy highway, mainly used by all types of vehicles, including cars, buses trucks and trailers. It was initially awarded for the period of 36 months, but later adjusted to 42 months.

The Contract was awarded by Federal Ministry of Works and Housing to Messrs Reynolds Construction Company (Nigeria) Limited with Borders Associates Ltd as Consultant on 14th December, 2014 for the duration of 42 months. The original contract sum was N24,243,308,789.61 which was later augmented to N62,060,672,688.61 on 4th April, 2018.

In 2019, the sum of N1,470,276,360 was appropriated while N1,105,120,624 was released and utilized and in 2020, the sum of N1,417,080,000 was appropriated while N200,000,000 was released and utilized.

A total number of 8 certificates have been raised on the project. Total amount certified is N14,053,860,219.51 while total amount paid is N7,516,035,626.08 leaving an outstanding amount of N6,537,824,292.79.

Meanwhile, total original advance granted is N3,463,329,827.12 with advance payment augmentation of N5,402,480,556.99.



Fig. 44 Construction Work ongoing at the Enugu-Amansea Section of Enugu-Onitsha Expressway

Observations and Findings

- i. The Contractor, Messrs RCC was on site at the time of visit.
- ii. There are no issues or problems from the communities.
- iii. The same site office is serving both the 9th mile-Orokam project and that of Onitsha- Enugu rehabilitation project.

- iv. Work done up to date (Umunya Section): km 26+738-27+475, 28+917-31+072 (wearing).
- v. Work in progress now (Umunya Section): km 26+487-27+356, 29+017-29+750 (side drain).
- vi. Percentage of completion is 47.43%.
- vii. The major challenge of the Contractor is that of appropriation and release of funds for the project by the Federal Government.

Recommendation

The Federal Ministry of Works and Housing should ensure adequate appropriation of fund in 2022 budget and prompt release to enable contractor make judicious use of and good progress in the dry season.

NNAMDI AZIKIWE UNIVERSITY TEACHING HOSPITAL, NNEWI, ANAMBRA STATE

Project Background/Description

The Nnamdi Azikiwe University Teaching Hospital, Nnewi was established by Anambra State of Nigeria (ASN) Edict No 10 of 1988 as Anambra State University of Technology Teaching Hospital Nnewi, in the premises of the then General Hospital, Nnewi.

The General Hospital was officially handed over to the Teaching Hospital Management Board on the 16th June, 1990. Following the handover, a number of essential hospital equipment were either refurbished or renovated. The Federal Government of Nigeria through Decree No 68 of 1992 then renamed the Hospital Nnamdi Azikiwe University Teaching Hospital in honor of the late sage and foremost politician, Rt. Hon. Dr. Nnamdi Azikiwe GCFR. Owelle of Onitsha.

The projects visited were as follows:

A. Completion of Specialty Clinic building project

The building consists one floor with two reinforced beams at the entrance. The substructure is a combination of strip foundation and concrete column bases, columns and blockwall. The superstructure is of reinforced concrete frame columns, beams and staircases.

Walls are of sandcrete blocks, externally and internally and purpose made screen walls. The roof is of hardwood with aluminium long span roof covering while floor finishing is a combination of insitu terrazzo and pvc non slip tiles. Walls are cement and sand rendered and painted with glazed wall tiles. Ceilings are of asbestos cement.

The Contract was awarded to Jude Engineering (Nig) Ltd on April, 2009 for the duration of 24 weeks at the contract sum of N203, 380, 485.00 which was later reviewed to N243, 544,972.30.

In 2019, the sum of N30,000,000.00 was appropriated while N2,797,791.85 was released and utilized and in 2020, the sum of N20,000,000.00 was appropriated while N19,999,268.53 was released and utilized.

So far, total Amount Certified is N226,978,545.08 and total amount Paid is N226,978,545.08 leaving an outstanding amount of N16,576,427.20 (by FRC's calculation). Percentage Completion is 98.56%.



Fig. 45 A Cross-Section of the completed Specialty Clinic at the Nnamdi Azikiwe University Teaching Hospital, Nnewi, Anambra State

Observations and Findings

The specialty clinics have been completed and put to use by the hospital, but the inadequate funding in appropriation and late releases contributed to the delay of the project.

B. Completion of GOPD block

The building is of two floors each 107x 025x20.225m inclusive of three stair walls. The floors are also linked with a reinforced concrete ramp slab. The substructure is of reinforced concrete column bases foundation trench ground floor bed, columns with plain insitu concrete binding. The superstructure is of reinforced concrete beams, columns and lintels with sandcrete block wells. The roof is of reinforced concrete beams fascia and gutter slab, constructed of timber trusses and covered with long span aluminium sheets.

Doors are both timber on hardwood frames metals with burglar proof. Floor finishes are either of terrazzo, no slip plastic tiles or ceramic tiles whilst walls are generally rendered and painted. Stair walls are finished externally with fencing blocks.

Mechanical and electrical installations are specified by the service engineers and of best quality and practice.

The contract was awarded to A.A CALON NIG LTD on July, 2010 for the duration of 30 weeks at the Contract Sum of N250, 307, 299.20.

In 2019, the sum of N20,000,000.00 was appropriated while N10,076,003.31 was released and utilized and in 2020, the sum of N14,000,000.00 was appropriated while N13,998,810.08 was released and utilized.

About N70,000,000 is available at NAUTH waiting for the Contractor to access it but no certificate has been raised by the Contractor at the time of inspection.

Total Amount Certified is N179,937,106.68 while total amount Paid is N179,937,106.68

- i. The slow pace of the project calls for concern and there is need to urge the Contractor to go back to site to utilize the available fund, so as to ensure completion of the project on time to serve its purpose.
- ii. The erection of ramp which is part of the design is yet to commence.
- iii. Percentage Completion is 60%.
- iv. That such a project awarded twelve years ago is yet at 60% completion is worrisome. The socio-economic benefits of good healthcare intended by the project are denied the community served by the hospital.

C. Male Surgical Ward

The building consists of two floors of approximately 3883 sq. meters with an enclosed courtyard of about 280 sq meters. The substructure is a combination of strip foundation and concrete column bases, columns and sandcrete block wall filled solid. While superstructure is of reinforced concrete frame columns, beams, suspended floor slab and staircases.

Walls are of sandcrete blocks, externally and internally and purpose made screen walls. Windows are of silver anodized aluminum whilst doors are a combination of aluminum and timber. Floor finishing are a combination of insitu terrazzo and pvc non slip tiles.

The Contract was awarded to ARCON Global Engineering Ltd at the contract sum of N232,077,085.00 in July 2010 for the duration of 26 weeks

In 2019, the sum of N20,000,000.00 was appropriated while N9,122,075.38 was released and utilized and in 2020, the sum of N14,000,000.00 was appropriated while N13,999,909.83 was released and utilized.

Total Amount Certified so far is N169,730,781.02 while amount paid is N169,730,781.02. The Contractor has an outstanding certificate that is unpaid.

Percentage Completion is 73.14%.



Fig. 47 Ongoing construction of Male Surgical Ward at the Nnamdi Azikiwe University Teaching Hospital, Nnewi, Anambra State

Observations and Findings

- i. The slow pace of work may affect the project delivery date. This is due to inadequate budget provision and late release of funds.
- ii. The project has a role in the proper development of the institution and should be properly funded.
- iii. That a project of this importance, awarded since 2010 is still uncompleted is very worrisome.

D. Perimeter fencing of the permanent site

The work consists of the erection of perimeter fencing in block work on concrete foundations interfaced at intervals with reinforced concrete columns with expansion joints. The wall is covered with concrete copping and the main entrance is ornamental and more pronounced than the other side. There are three purpose-made gates with attendant gate houses.

The Contract was awarded to Croydon Resources (Nig) Ltd at the contract sum of N191,458,370.30 in July 2010 for the duration of 26 weeks.

In 2019, the sum of N30,000,000.00 was appropriated while N2,692,880.92 was released and utilized and in 2020, the sum of N10,000,000.00 was appropriated while N9,993,196.63 was released and utilized.

Total Amount Certified is N137,345,360.44 while amount Paid is N137,345,360.44. Percentage Completion is 71.74%.

Observations and Findings

- iv. The project is hampered by inadequate budget provision and late releases of appropriation. This has affected the completion period.
- v. The failure to complete this perimeter fence since 2010 must have predisposed the premises to becoming victims of land grabbers. The security of lives and property in the hospital is also compromised.

Recommendation

Priority in next budget rounds should be given to long overdue projects such as this.

CONSTRUCTION OF HOUSES FOR THE LESS PRIVILEGED IN ANAMBRA SOUTH SENATORIAL DISTRICT, ANAMBRA STATE

Project Background/Description

The project was conceived to address the pressing needs of the less privileged in the community. These comprised of 5 units of 3-bedroom bungalow and 1 unit of 8-bedroom bungalow. The 3-bedrooms are in Awka South, Abagana, Igbo-ukwu while the 8-bedroom is in Agulu. The beneficiaries were selected by the host communities based on their recognition of the need and suffering of their shortlisted indigenes.

The Contract was awarded to Messrs Bloomspring Ventures Nig. Ltd at the contract sum of N211,729,886.60 in October, 2020 for the duration of 12 weeks.

So far, total Amount Certified and Paid is N180,000,000.00. Percentage Completion is 75%.

- The 3-bedroom located at Chigbogu Uduezue Drive in Umubeele in Awka South was built for Madam Abuchukwu whose house caved in on her. The roofing has been completed, while plastering and installation of fittings are ongoing.
- ii. The beneficiary of the 3-bedroom located at Abagana in Njikoka LGA was chosen by the community to address the lingering family land feud which almost cost the life of siblings in the community. The roofing has been done; the perimeter fencing has been built with gate.
- iii. The second 3-bedroom bungalow located at Abagana in Njikoka LGA was almost completed as at the time of the verification visit. The roofing had been done, the perimeter fencing had been completed, with gate.
- iv. The 8-bedroom flat located at Ukunu village, Agulu in Anaocha LGA was built for an extended family of 8, whose family house was razed down by fire on a Sunday morning. Their aged mother was barely rescued alive. Mr. Azuka Anthony Okafor who was the eldest of the siblings narrated their ordeal to the team. The block work and the roofing of the building were completed; the perimeter fencing has been renovated with gate.

- v. The lack of release of substantial amount of funds for the project has led to delay in the execution of the project within timeframe.
- vi. High inflation rate has affected the cost of completing the project.



Fig. 48 Ongoing construction of 3-bedroom bungalow at Abagana in Njikoka LGA in Awka South Anambra South Senatorial District, Anambra State



Fig. 49 Ongoing construction of 8-bedroom bungalow at Agulu in Anoacha LGA in Awka South Anambra South Senatorial District, Anambra State

CONSTRUCTION SITE OF STATE HEADQUARTERS OFFICE OF THE NIGERIAN CORRECTIONAL SERVICE, OWERRI, IMO STATE.

Project Background/Description

The Contract for the award of Construction of State Headquarters Office, Owerri was awarded by Nigerian Correctional Service (NCS) to Royal Value International Limited with officials of NCS headquarters in Abuja serving as supervisors/consultant at the Contract Sum of N148,598,593.81. The contract was awarded on 24th of December, 2019 for the duration 34 weeks.

So far, amount appropriated on the project is N124,987,593.81, while amount released and utilized is N67,350,599.24 which is indicated in report availed FRC as the only payment made, as the contractor was not on site to clarify if more payments have been received on the project.



Fig. 50 Ongoing construction of NCS SHQ office at Owerri, Imo

- i. On ground, most aspects of the construction have been completed, though poorly finished.
- ii. No form of landscaping was done as the surrounding is open and human faeces littered the whole place. This was, however not part of the contract.
- iii. No perimeter fence. This also wasn't in the scope of the contract.

- iv. Borehole or connection to national electricity grid was also not covered in the contract scope.
- v. Project supervision visits were not carried out with efficient regularity.
- vi. Project has not been handed over.
- vii. Contractor or his representative was not sighted at the site.
- viii. In the middle of the office complex, the sun roof has not been installed.
 - ix. The project is over 97% completed.

To make the facility operational, the service should take immediate steps towards awarding of contract for complementary work, covering boreholes, water reticulation, overhead tanks, connection to National grid, construction of boundary fence and quarter guard facility, supply of generator, etc.

CONSTRUCTION OF THE STATE HEADQUARTERS OFFICE OF THE CORRECTIONAL SERVICE, UMUAHIA, ABIA STATE.

Project Background/Description

The Contract for the Construction of State Headquarters Office at Umuahia was awarded at the contract sum of N148,602,393.41 to Satel Construction Nigeria Limited with Architect Prince Imoke, as Consultant on 24th December, 2019 for the duration of 24 weeks.

Total amount Appropriated on the project is N148,602,393.41 while amount released and utilized is N70,000,000.00. Amount Outstanding on the project is N78,602,393.41.

- i. Contractor stated that land for the project was shown to him in June 2021
- ii. Work on the project is in progress.
- iii. The project is located by the Expressway and therefore vulnerable to threats.
- iv. The project is not connected to national grid
- v. Bushy surroundings
- vi. The Contractor has achieved more than the fund released to him.
- vii. Percentage Completion is over 65%

- viii. Contract has no provision for landscaping/fencing/borehole & connection to national grid.
 - ix. Project supervision could be better.

- i. NCS should ensure adequate appropriation of funds in the 2022 budget and prompt release to enable the contractor complete the project.
- ii. To make the facility operational, the service should take immediate steps towards awarding of contract for complementary work, covering boreholes, water reticulation, overhead tanks, connection to National grid, construction of boundary fence and quarter guard facility, supply of generator, etc.



Fig. 51 Ongoing construction of SHQ office of NCS at Umuahia, Abia State

CONSTRUCTION OF ITF AREA OFFICE COMPLEX AT OWERRI, IMO STATE

Project Background/Description

The Project was conceived to provide a suitable office accommodation for the Agency in the Imo State Area. The project comprises two wings of a Storey

building; the Administrative, the Vocational wings, Canteen, Generator House and Gate House. The Administrative wing accommodates 22 offices, conference hall, training hall; while the technical wing accommodates workshops for ICT training, welding and fabrication training, electrical/electronic training.

The Contract was awarded to Messrs. Express Tools and Machinery Nig. Ltd in November, 2019 for the duration of 48 weeks at the contract sum of N249,692,336.78.

According to the document submitted by ITF, the sum of N250,000,000.00 only was appropriated and committed for the project in the 2019 financial year.

Three (3) nos. certificates have so far been raised. Advance payment of N37,453,850.52 was made to the contractor on 17th March, 2020. Two valuation certificates valued at N49,266,847.52 and N98,343,718.73 were paid on 17th March, 2021 and 27th October 2021 respectively. Percentage completion is 90%,



Fig. 52 The Internal Landscaping work at the ITF Area Office, Owerri, Imo State

- i. The building was basically completed and the fittings installed.
- ii. Firefighting equipment was installed
- iii. The building was powered by solar energy source and it was yet to be connected to the national grid.
- iv. The water overhead tank and borehole were provided.

- v. The CCTV equipment was installed.
- vi. External landscaping was not done as it was not in the original contract agreement.
- vii. The perimeter fencing was constructed, though without security fittings.
- viii. Funds were not released as at when due to speed up the completion of the project.
 - ix. Inflation rate and COVID-19 affected the cost of materials.

- i. The landscaping contract should be awarded so as to clean up the environment and prepare the building for take over.
- ii. All outstanding certificates should be paid so as to close out the project with an official handover.

CONSTRUCTION OF ITF AREA OFFICE COMPLEX AT ABAKALIKI

Project Background/Description

The Project was conceived to provide suitable office accommodation for the Ebonyi State Area Office. The project comprises two wings of a Storey building; the Administrative, the Vocational wings, canteen, generator house and gate house. The Administrative wing accommodates 22 offices, conference hall, and training hall; while the technical wing accommodated workshops for ICT training, welding and fabrication training, Electrical/Electronic training.

The Contract was awarded at the contract sum of N248,278,445.56 and N78,070,070.00 (for external works) to Messrs Bankai Global Concept. Ltd in January, 2019 for the duration of 48 weeks.

According to the document submitted by ITF, the sum of N250,000,000.00 only was appropriated and committed for the project in the 2018 accounting year.

Advance payment of N37,241,766.83 was paid on 19th June, 2019. While Valuation No.1(N46,824,543.31), Valuation No.2(N43,043,581.76), Valuation No.3(N40,337,076.31), Valuation No.4(N58,864,993.61) and Valuation No.5 (N39,381,674.02) were paid to the Contractor on 3rd August, 2020, 13th August, 2020, 28th January, 2021, 12th October, 2021 and 12th December, 2021 respectively.

Total Amount Certified and paid to the Contractor amounted to N265,693,635.84.

Percentage Completion is 98%.



Fig. 53 The Technical Wing of ITF Area Office at Abakaliki, Ebonyi State

- i. The building was basically completed and the fittings installed.
- ii. Fire-fighting equipment was installed
- iii. The building was powered by solar energy source and it was yet to be connected to the national grid.
- iv. The water overhead tank and borehole were provided.
- v. The CCTV equipment was installed.
- vi. External works were not completed.
- vii. The perimeter fencing was constructed, though without security fittings.
- viii. Funds were not released as and when due to speed up the completion of the project, the Contractor used his personal money to fund the project most of the time.
 - ix. Strikes hindered the supply of materials such as sand, wood and other building materials.

- x. Inflation rate and COVID-19 affected the cost of materials.
- xi. The contract was awarded in 2019, meanwhile, a commitment of N250,000,000.00 was said to have been made in 2018.

- i. The Contractor should put more effort to complete the external works so as to clean up the environment and prepare the building for take over.
- ii. The supervising Agency (ITF) needs to be invited to throw more light on the actual amount committed to the project as well as the time.

SOUTH-SOUTH ZONE

RECONSTRUCTION OF ABAK-EKPARAKWA-ETTE-IKOT ABASI ROAD IN AKWA-IBOM STATE C/NO.6490

Project Background/ description

This project is for the reconstruction of the 48Km Abak- Ekparakwa-Ette-Ikot Abasi Road. The road project was awarded to Messrs. CCECC Nigeria Limited in September, 2018 at the sum of N5,898,779,260.18 for a duration of 20 months.

The scope of work comprises the reconstruction of Abak-Ekparakwa-Ette-IkotAbasi Highways (From Abak:CH 0+000 to IkotAbasi: CH48+000). The Project is a 7.3m wide carriage way made of 200mm thick lateritic sub base material,200mm thick crushed rock base course,60mm thick asphaltic concrete as binder course, 40mm thick asphaltic concrete as wearing course, complete with 2.75m wide surface dressed shoulders.

The Contract involves excavating unsuitable materials, scarifying the failed sections of the road and to be replaced with approved materials, shaped and compacted in layers of 20mm to 100% B.S Compaction which will receive crushed rock as base course and asphaltic concrete as final surfacing. The ancillary works will be concrete lined drains and culverts, grassing and stone pitching (slope Protection), provision of kilometer posts, road signs and marking.

Total Budgetary provision for the Project in 2020 was N2,637,200,000.00 while the total advance granted was N559,535,168.70 at the time of the exercise. The total amount certified on the project to date is N1,678,521,852.10. However, the sum of N840, 000,000.00 was appropriated for the project in year 2021.

- i. The project is for both rehabilitation of failed portion and total reconstruction of other sections with culverts and drainages.
- ii. Project suffered initial delay due to lack of budgetary provision resulting in the granting of one year extension. There are already failed portions on the road especially at the KM 30 end of the asphalted section.
- iii. Soft base Compacting was on-going as at the time of inspection between KM11-KM22.

- iv. The Contractor informed the team that due to inflation; the initial Contract sum can only carry 38KM out of the 48KM road.
- v. The Contractor's representative claimed they have applied for augmentation in the Bill of Quantity because provision for drainage work has already been exhausted of which they are yet to obtain approval to add more.
- vi. The Contractor was on site at the time of inspection and from analysis, the completion status of the Project was estimated at 42% with time lapse of 70%.
- vii. Five (5) Payment certificates have been raised and so far, the Contractor has received a disbursement of over N800,000,000.00 since the commencement of Project.
- viii. The Contractor's representative further informed the Team that his firm has been using its own money to continue work on site as a result of non-payment of N439Million certificate already raised.
- ix. 5KM out of the 48KM road had been asphalted at the time of verification.
- x. Poor funding is the major challenge of the project.



Fig.54 One of the completed Box Culvert on the Abak-Ekparakwa-Ette-Ikot-Abasi Road in Akwa-Ibom State

- i. Going forward, funds should be released for the project as and when due to avoid further delay.
- ii. The outstanding Certificates should be paid without further delay to enable Contractor make progress on site.
- iii. Monitoring of the project should be sustained until completion.

CONSTRUCTION OF CENTRAL SEWAGE SYSTEM (BIO-FILL INTEGRATED WASTE TREATMENT PLANT-PHASE II) AT THE PORT-HARCOURT MAXIMUM CUSTODIAL CENTRE, RIVERS STATE.

Project Background/ Description

This Project for the construction of a Bio-fill Integrated Waste Treatment Plant was conceptualized to address the perennial issues related to the custodial centre inmates' waste disposal management which had defiled possible measures.

The primary objective is to carter for excess waste generated by over five thousand (5,000) inmates, which posed an environmental threat to the custodial centre. This bio-fill integrated waste treatment is to decompose solid waste generated in the Custodial Centre by inmates into liquid and then to gas (ethanol) which can also be converted to gas for cooking in the Centre.

The Contract was awarded to Messrs. Tictac Integrated Company Nigeria Limited in December, 2019 at the sum of N195,735,950.80 for a period of 24weeks. Amongst the bio-fill plant, is a gas processing section/storage and piping of the generated gas into the assembled kitchen equipment.

- i. Project was completed in year 2020, commissioned and handed over to the Nigerian Custodial Centre Port-Harcourt for use in February, 2021.
- ii. The Team inspected the anaerobic decomposition chambers as well as the gas line into the Kitchen.
- iii. The Team sighted the sulphur and water moisturizer component of the biofill waste treatment system.

- iv. The Comptroller of the Nigeria Correctional Service Rivers-state Command informed the Team that the project is under the supervision of the Headquarters in Abuja.
- v. One of the benefits of the bio-fill waste treatment plant is that it has reduced offensive odour in and around the Custodial Centre.
- vi. The Team also learnt that there are frequent blockages and bursts of the pipe lines.



Fig. 55 The bio-gas drain pipes and fittings at the Port-Harcourt Maximum Custodial Centre, Rivers State.

- i. There is need for the Custodial Centre to enter into a fresh relationship with the contractor for post construction maintenance of the bio-fill waste treatment line to forestall blockages and leakages.
- ii. Government should ensure the provision of uninterrupted power supply for the Port-Harcourt maximum Custodial Centre first for security reasons and secondly for the continuous pumping of solid waste for conversion into bio-gas for optimal usage.

iii. There is need for Government to consider upgrading the Integrated Waste Treatment Plant, to adequately cater for the teeming number of inmates in the Custodial Centre.

CONSTRUCTION OF ONE STOREY CONCRETE CELL BLOCK (240) AT OGWASHIUKU CUSTODIAL CENTRE, DELTA STATE.

Project Background/ Description

The Construction of one-storey concrete Cell Block at Ogwashiuku Custodial Centre is a project meant to complement the existing cells, thereby providing adequate accommodation for current and future inmates. The project comprises ten (10) cells each, with the capacity of containing at least forty (40) inmates per unit or cell.

The project was awarded in year 2019 to Messrs. Top Two Nigerian Limited at the sum of N208, 319,946.64for a duration of 36 weeks.

- i. Contractor was not available on-site during the exercise.
- ii. The Guide from the Nigerian Correctional Services Headquarters, explained that work on the project slowed down in year 2020 as a result of Covid-19, and the Contractor has hinted of the likelihood of applying for variation.
- iii. The Guide claimed that some certificates raised were yet to be paid at the time of verification exercise. Details were, however, not made available.
- iv. It was also revealed that the Contractor had so far received 55% of Contract sum.
- v. The Team reviewed Procurement file and discovered that certain procurement requirements were not met. An example is the absence of Civil Society Organizations during bid opening.
- vi. A physical project evaluation in the absence of requisite documents from the contractor and supervisor put the project completion level at around 50% at the time of the exercise.
- vii. Conduit piping in and around the building has already been completed

- viii. The Project sub-structure has been completed.
 - ix. Form work and framing have equally been completed
 - x. Grid works stood at 20% completion level during the visit.
 - xi. Iron grills burglary proof have been fixed at both entrances to the Cell area.



Fig. 56 Side view of the on-going construction of One Storey maximum Concrete Cell Block at Ogwashiuku Custodial Centre, Delta State

- i. Funds should be released without further delay for the completion of the Project which already has a time over-run.
- ii. Nigerian Correctional Services Headquarters should ensure that State Comptrollers of the Service are carried along during conceptualization, design and implementation of projects in their domain and Command.

CONSTRUCTION OF BODO-BONNY ROAD WITH BRIDGES ACROSS THE OPOBO CHANNEL IN RIVERS-STATE. CONTRACT NO. 6247.

Project Background/Description

The project, located along Bodo-Bonny Road in Rivers-State was conceptualized to cover a length of 38km single carriageway with major and mini bridges and a

span of 23m each linking Bonny Island to the other parts of River-state. The scope of the project includes: flexible pavement on sand filled embankment, rigid pavement within Bonny town, construction of 3nos. main bridges at Afa Creek, Opobo Channel and Nanabie and 9 nos. mini bridges between Ch.6+100 and Ch.21+915.

The Contract was awarded to Messrs. Julius Berger Nigeria Plc. in December, 2014 at the sum of N120.62billion with an expected completion date of December, 2019 (58months). However, work was stalled on site due to technical and funding issues. In October 2017, the Contractor remobilized to site following the counterpart funding by the Nigeria NLNG.

Furthermore, a representative of the Julius Berger Plc., informed the Team that the Project was initially meant to be jointly funded by the Federal Government and NLNG but the Federal Government did not meet up with its own obligation. Consequently, NLNG is solely funding the Project.

The Contractor has applied for augmentation from the initial Contract sum of N120, 618,308,822.49 to N199,923,638,963.87 due to time lapse and change in the scope.

Advance payment granted was N17,142,857,142.86, total amount certified till date is N67,658,392,184.22 while total amount paid to date is N57,610,532,537.44. Percentage of Completion is 37%.

The project is now rescheduled to be completed by August, 2022.

Upon completion, the project will open up the Bodo to Bonny towns and give access road to the lifting of NLNG products as well as reduce travel time and cost for the residents.

- i. The Contractor did not commence in 2014 as initially scheduled but took off in 2017.
- ii. From available records, N2billion was appropriated, released and utilized in 2020.
- iii. A representative of the contractor, Julius Berger, Plc informed the team that the project was initially meant to be jointly funded by the Federal Government and NLNG but the Federal Government could not meet up with its own obligation. Consequently, NLNG is solely funding the project.

- iv. The Contractor has applied for augmentation from the initial Contract sum of N120, 618,308,822.49 to N199,923,638,963.87 due to time lapse and change in the scope.
- v. The Contractor was on site at the time of inspection.
- vi. Demolition of compensated structures has been substantially completed.
- vii. Site clearing, reclamation, sand-filling and filing of embankment, culverts, roundabout and relocation of electrical utilities in the Bonny end of the project have been completed. Also piling work on water was in progress at the Opobo Channel Bridge at Ch.17+500 (including the approach bridges).
- viii. One of the major bridges at Afa creek has been substantially completed as only asphalt wearing was outstanding at the time of the exercise.
 - ix. 5km out of the 38km Road construction has already been asphalted with drainages and shoulder stone pitching protection.
 - x. Four out of the eight mini-bridges and the 204m long petroleum pipeline crossing bridge have also been substantially completed.
 - xi. As a result of the swampy area/terrain and very difficult terrain, Julius Berger Plc., conducted a comprehensive 10km deep soil test/investigation and came up with a road construction innovation called Concrete Prefabricated Technology (PVDs), the first of its kind in road construction in Africa that will help to consolidate the road/structures by drying up soil water within one year as against the old technology that would take up to six (6) years.
- xii. The Contractor hinted that they opted for the construction of approach mini bridges as against initial total sand-filing to reduce cost and preserve natural habitats.
- xiii. The Team learnt that the Road project was initially awarded to Gitto Construction Limited but was terminated when Gitto abandoned site as a result of non-approval of its request for Contract review.
- xiv. The Team sighted a major bridge constructed by Gitto Construction Limited at 60% completion close to that constructed by the present Contractor at Afa Creek. Upon enquiry and as to why Julius Berger did not continue with the old bridge even when it was part of the BEME for completion, they explained the old bridge was abandoned because they do not have structural mode to continue with the bridge, No integrity test was

- conducted on the soil before the bridge was constructed. As a result, the structural Integrity of the bridge could not be guaranteed. It was then agreed to construct a new bridge.
- xv. The Project Engineer's Representative also informed the Team that the Federal Minister of Works and Housing has directed that integrity test be conducted on the old bridge to ascertain if it is still useful.
- xvi. The project has no sign- post to indicate that such huge road project is being undertaken by the Federal Government and NLNG in the area.



Fig. 57 Newly Constructed Afa Creek Bridge, Bodo-Bonny Road in Rivers-State

- i. The request for augmentation by the Contractor should be considered for approval, with a view to fast-tracking the project delivery, as there is already time lapse on the project.
- ii. Continuous project monitoring exercise should be conducted by the Fiscal Responsibility Commission to ensure that the Project is going on and according to specification.

iii. The Ministry should see to it that funds are disbursed as and when due and the outstanding certificate of N40 billion paid without delay, to ensure smooth progress of the project.

FEDERAL MEDICAL CENTRE, YENAGOA, BAYELSA STATE

Project Background/Description

Three (3) Projects were inspected at the Centre. Two (2) had already been completed while one (1) was ongoing at the time of the exercise.

They include the following:

A. Construction of Surgical Ward (Two-Storey)

The aim of the project is to improve the quality of health care delivery for the people of Yenagoa and Bayelsa State in general.

The project was awarded in December, 2010 to Brains Environment Nigeria Limited at the Contract sum of N224, 499,013. The following sums were released on the project for 2017, 2018 and 2019 respectively: N30,434,269, N47,058,085 and N62,332,000. Arriving at a total of N139,824,354.



Fig. 58 Front view of the completed two Storey Surgical Ward at FMC Yenagoa, Bayelsa State

Observations and Findings

- i. After the foundation laying in year 2011, project execution was stalled due to paucity of funds.
- ii. Contractor returned to site in year 2017 and work commenced on the project resulting in its completion in year 2019.
- iii. Project took more than ten (10) years to complete.
- iv. Project is already in use.

Recommendation

Based on the fact that it took more than ten (10) years to complete an important project such as a Surgical Ward, Government is advised to prioritize funding of capital projects in the health sector. This is in view of the critical services the sector renders to the society.

B. Construction of Medical Records Block

The contract was awarded in December, 2010 to Samglo Construction Nigeria Limited at the sum of N223,848,619. The sum of N48,000,000 was released in 2018 while N142,271,326 was released in 2019 making a total of N190,271,326.



Fig.59 Front view of the already completed Medical Records/GOPD Block at FMC Yenagoa, Bayelsa State

Observations and Findings

- i. After the project commenced with laying of the foundation in year 2010, project execution was halted owing to non-release of funds.
- ii. The Contractor returned to site in year 2017 and work commenced on the project again leading to its 95% completion in year, 2020
- iii. It took nearly eleven (11) years to get the project to its 95% completion level.
- iv. The outstanding work on the project is, inner fittings of rail handle on the staircase, although full payment has been made to Contractor since 2020.

Recommendation

The remaining internal fittings on the staircase should be fixed without further delay to ensure maximum utilization of the building.

C. Expansion/Construction of Six (6) Nos. Suite Theatre

The Contract was for the expansion and construction of a six number suite theatre and a conference center to improve the quality of health-care delivery in Bayelsa State. The project was awarded to Messrs. H.B OXLEY in year 2010. It was abandoned due to paucity of funds but re-commenced in year 2019 and Contractor has requested for Contract variation to N250million which was still awaiting approval at the time of the exercise.

In year 2019, the sum of N50,000,000 was appropriated but only N14,928,000 was released and utilized.

Total amount paid since project recommenced is N150,744,636.

- i. The Team learnt from the HOD Works of the Medical Centre that only the foundation and the block work of the theatre were completed in year 2010 with no German floor component.
- ii. The project procurement file did not have complete documentation.
- iii. Project Construction became stalled due to paucity of fund.

- iv. The foundation, after staying for too long and being exposed to water logging and other natural occurrences, collapsed in year 2019.
- v. The Project re-commenced same year 2019 after the collapse of the old foundation by putting in place the Raft foundation model suitable for the terrain of the area.
- vi. The Project has attained 45% completion status and already roofed.
- vii. It was revealed that Contractor has requested for a contract variation due to cost and time over-run.
- viii. Project has taken up to eleven (11) years without completion.
- ix. The contractor was not on site during the exercise.



Fig. 60 View of the theatre building showing roofing already completed at FMC Yenagoa, Bayelsa State

- i. Funding of Health-related projects should be given adequate attention in Budget Implementation plans to see to it that important capital projects such as this are not abandoned or unnecessarily delayed.
- ii. FMC Yenagoa should as a matter of urgency, update and reform their procurement Unit to meet the standard and to adhere to procurement requirements during the award of contracts.
- iii. Funds should be adequately appropriated and promptly released to ensure the timely completion of the theatre facility.

- iv. The variation sought by the contractor should be approved after necessary consideration.
- v. Routine Project inspection by the Federal Ministry of Health of all ongoing projects at the Federal Medical Centre, Yenagoa should be sustained until completion to ensure compliance with project scope and standards.
- vi. The Federal Medical Centre should ensure that they follow through on their Medium Term Expenditure Framework to enable them effectively plan for projects.
- vii. The Commission needs to invite the Chief Medical Director of Federal Medical Centre, Yenagoa, for his apparent inability to manage and implement budget. This is evident in the fact that most of the projects inspected in the Centre have suffered one form of delay or another, as a result of non-payment to contractors for jobs executed. This, in turn, has led to a situation in which contractors have started asking for augmentation. A prudent Administration should embark on few manageable projects that can be accommodated with the Yearly 'envelop' system of budgetary allocation.

It is worthy of note that all the three projects inspected at FMC, Yenagoa have suffered the same setback, as indicated below:

- Continue construction of surgical ward (two storey): After the foundation laying in year 2011, project execution was stalled due to paucity of funds.
- **Continue construction of Medical Records Block**: After the project commenced with the laying of foundation in year 2010, the execution of the project was halted as a result of non-release of funds.
- Expansion/Construction of six (6) no. Suite Theatre (one storey): The project was abandoned due to paucity of funds but recommenced in year 2019 and the contractor has requested for contract variation of N250million.

The above analysis suggests lack of capacity and expertise on the part of management of FMC, Yenagoa to manage resources, and to implement budget. This has the implication of increasing the cost of projects. A typical example is the augmentation of N250million being sought by the contractor handling the "Expansion/Construction of six (6) no. Suite Theatre (one storey)" at the Medical Centre.

MARITIME ACADEMY ORON, AKWA-IBOM STATE

Project Background/Description

A total of four (4) projects were verified at the Academy as follows:

A. Construction of Internal Road 15 within the Academy

The Contract was awarded in year 2014 to Smartcade Resources Limited in the sum of N100, 000,000.00 for a duration of 12 months.

After receiving the sum of N15, 000,000 in year 2014, Contractor abandoned site for four (4) years and all efforts made by the Management to get the Contractor back to site failed. Thereafter the Contract was terminated by the Management of the Institution and job was re-advertised in year 2018 through public competitive bidding in line with Public Procurement Act, 2007

In 2019, the project was re-awarded to AYF Development Nigeria Limited at the revised contract sum of N164, 341,813.88.



Fig. 61 view of the completed Internal Road 15 of Maritime Academy of Nigeria, Oron, Akwa-Ibom State

- i. The project has already been completed.
- ii. There are portions of the road that retain flood water and this could lead to early collapse of the road.
- iii. Amount paid so far to the Contractor was N147,902,632.49 at the time of the exercise, leaving an outstanding sum of N16,439,181.39.

- i. The Contractor should be recalled to fix the portions retaining flood water so that water can easily flow into the drainages.
- ii. The management of the Academy should ensure that defects are repaired before payment of the outstanding sum of N16,439,181.39, as the contract has already been completed.

B. Shore Protection and Sand-filling at the Boatyard

The Contract was awarded to Messrs. Freenet Global Services Limited in year, 2011 at the sum of N219, 995,205.41 for duration of 12months. It was explained to the Team that the Contractor abandoned site for three (3) years in 2015 and the Management made efforts that culminated in the Contractor resuming the project execution in year 2018.



Fig. 62 Showing concrete outlay at Boatyard of Maritime Academy of Nigeria, Oron, Akwa-Ibom State

- i. The Team inspected the shore protection and sand-filling at the Boatyard.
- ii. Work has been completed and final payment made.

The Maritime Academy should ensure that subsequently, all issues that are likely to lead to Contractors abandoning project sites for a long period are tackled before-hand.

C. Construction of 100 Capacity Female Cadets Hostel

The project was awarded in year 2011 to Messrs. Azi-Marine and Generation Nigeria Limited at the sum of N150, 000,000.00 for a 12month completion period. The Contractor abandoned site in 2013 and this led to the termination of the Contract by the Maritime Academy Management vide a letter dated 10th October, 2021.



Fig. 63 Picture showing abandoned 100 Capacity Female Cadets Hostel of Maritime Academy of Nigeria, Oron, Akwa-Ibom State

- i. The Team learnt that the Contract was terminated because of shoddy job on the project and subsequent abandonment of site.
- ii. The Contractor made efforts with the new Management of the Academy to return to site but the new management stood by its decision to terminate the Contract.

- iii. The Team was reliably informed that the Contractor took the Institution to Court and the case was still pending at the time of the visit.
- iv. The Contractor had received N46, 076,015.67 before the termination of the Contract and the completion level of the project was put at 30.60% at the time of the verification exercise.

Maritime Academy, Oron may consider reaching out to the Contractor for an out of Court settlement to enable the completion of the Female Hostel.

D. Construction of 200 Capacity Male Cadets Hostel

The project was awarded in December, 2011 to Messrs. Vantage Option Nigeria Limited at a contract sum of N245, 519, 000,000.00 for a completion period of 12months. The Contractor abandoned site in 2013 for over three (3) years. The then Management made futile efforts to bring the Contractor back to site. Consequently, the Contract was terminated by the Maritime Academy Management vide a letter dated 10th October, 2021.

- i. The Team learnt that the last payment made for the contract was on 10^{th} of February, 2017 resulting in 70% cumulative payment of the contract sum.
- ii. It was learnt from the Academy that all efforts made to bring Contractor back to site to complete the project yielded no positive result. Rather, the Contractor demanded for Contract variation.
- iii. However, after waiting for a period of twenty months without the Contractor returning to site, the Management of the Academy terminated the Contract on the 13th of March, 2019. Following the Contract termination, the Management of the Institution re-advertised for the completion of the project in year 2019.
- iv.The Contract for the completion of the project was awarded in September, 2019 through public competitive bidding in line with the Public Procurement Act, 2007 to Godipee Nigeria Limited for duration of (12) months at a Contract Sum of N205,454,066.10.

v. The Hostel Project was re-modeled and converted to en-suite and it has been completed since 2020 within the timeline and it is already in use.



Fig. 64 Front view Picture showing Completed 200 Capacity Male Cadets Hostel of Maritime Academy of Nigeria, Oron, Akwa-Ibom State

Recommendation

The Management of the Maritime Academy, Oron should ensure routine maintenance of the hostel to guarantee its longevity.

REHABILITATION AND CONSTRUCTION OF ROAD IN NTO- EKPE-ATAN IBONG ROAD, OBOT-AKARA LGA, AKWA-IBOM NORTH-WEST SENATORIAL DISTRICT, AKWA-IBOM STATE

Project Background/Description

This project is for the rehabilitation and construction of 1.4 Km access road in the identified locations using the Labour Based/Light Equipment (LBLE) Technology and under the supervision of Nigeria Building and Road Research Institute (NBRRI).

The objectives of the project are to enable residents, who are mainly farmers, transport their farm produce to the cities and to train local engineers, contractors and other technical personnel as well as skilled/unskilled labour force in the immediate communities using the Labour based/Light Equipment (LBLE) Technology.

The Contract was awarded to Rekain Global Services Nigeria Limited by Nigeria Building and Road Research Institute (NBRRI) in September, 2020 at the sum of N198, 713,118.98 for a completion period of 12 weeks.

Observations and Findings

A day to the scheduled verification of the project, the team had a preliminary meeting with the officer-in-charge of NBBRI office in Uyo, the guide from NBBRI headquarters in Abuja and the contractor. In the said meeting, it was agreed that the actual inspection of the project would take place the following day and that all parties, including the contractor, should be present for the exercise.

However, on the day of the inspection, the contractor failed to turn up and all efforts to contact him were fruitless, as his telephone number was not reachable.



Fig. 65 1400m Reinforced concrete drainage for both sides on going Nto- Ekpe-Atan Ibong road, Obot-Akara LGA, Akwa-Ibom North-West Senatorial District, Akwa-Ibom State

The Commission should invite the contractor and the Director-General of Nigeria Building and Road research Institute (NBBRI) for questioning, as the inability of the contractor to turn up for inspection on the appointed date was an indication that there was something suspicious about the project. It is even suspected that the project is non-existent.

CONSTRUCTION OF ACCESS/FEEDER ROAD AT IGBO IMABANA, ABI LGA, CROSS RIVER STATE

Project Background/Description

According to the preliminary data supplied by Nigeria Building and Road Research Institute (the beneficiary MDA), the contract was awarded to Accurate Point Company Limited on 14th October, 2020 at the sum of N107,474,109.00 for a duration of 12 weeks. The data from the Institute further showed that the sum of N45,000,000.00 had been certified and paid to the Contractor. Also, the project had attained 35% completion level.

Observation and Finding

The Contractor did not turn up for the exercise, even with the prior notice given to him. The Team and the Guide from NBRRI made efforts to reach the Contractor on the day of the scheduled exercise, all to no avail.

Recommendation

The Contractor and the Director-General of the Nigeria Building and Road Research Institute should be invited for clarification at the Commission. This is because, the absence of the Contractor during the verification exercise, even with prior notice, suggests that there is something fishy about the execution of the project.

SOUTH-WEST ZONE

REHABILITATION OF IKORODU - SHAGAMU ROAD IN LAGOS / OGUN STATES CONTRACT NO: 6271

Project Background/Description

The Contract for the Rehabilitation of Ikorodu – Shagamu Road in Lagos / Ogun States with Contract No: 6271 was awarded by the Federal Ministry of works and Housing to Messrs. Arab Contractors A. O.A Nigeria Limited at the contract sum of N20, 845, 336, 248.23 on the 5th June, 2018 for the period of 36 months. The total length of the road is 30.40km. The Ikorodu – Shagamu road which is an old road and one of the busiest roads in the South – West Zone is part of the A1 roads with route number 510 owned by the Federal Government. The road was constructed in the 1960s before the construction of the Lagos-Ibadan Expressway. The new road will consist of a single carriageway, dual carriageway, flexible pavements and rigid pavements.

The scope of work will be full site clearance, scarification of failed sections of carriageway and shoulders, earthworks, 250mm thick lateritic sub-base on both types of carriageway and shoulders (flexible and rigid pavement), 100mm thick crushed stone base on scarified and new section of the carriageway, 100mm thick macadam, 200mm thick reinforced concrete rigid pavement carriageway and shoulders, 50mm thick wearing course on rigid pavement and shoulders, prime coat on scarified section of the shoulders, single coat surface dressing on shoulders of the re–alignment sections, 60mm thick asphalt concrete binder course, 40mm thick asphalt concrete wearing course, access culverts at required locations, laying of kerbs and chutes on high embankments.

- i. As at the time of inspection, work was on-going.
- ii. The percentage of completion of work as at the time of inspection is 30%.
- iii. The project brief presented to the team by the representative of Federal Ministry of works and Housing indicated that the total amount certified so far is N8, 539, 861, 546.44, the total amount paid so far to the Contractor is N6,000,000,000.00 with outstanding of N2,539,861,546.44. Advance granted was N3, 126,800,437.23 at the time of inspection.

- iv. The completion period of the project elapsed since June, 2021
- v. The Contractor and representative of the Federal Ministry of Works and Housing were present at the site.
- vi. The quality of work done is commendable.
- vii. Major challenge of the project is poor funding occasioned by inadequate budgetary releases.
- viii. The Contractor complained of heavy traffic on the road which also slowed down work.
 - ix. As at the time of inspection, constructed sections of rigid pavement is 2.365km and flexible pavement: 7.735km
 - x. At the time of inspection, total length of pavement constructed is 10.100km.



Fig. 66 Asphalted Section of Rehabilitation of Ikorodu - Shagamu Road in Lagos / Ogun States.

i. Funds should be released timely and adequately by the Federal Government to ensure timely completion of the project.

- ii. Adequate budgetary provisions and cash backing as and when due should be encouraged.
- iii. Federal Government should ensure that outstanding Certificates in the sum of N2, 539,861,546.44 earned is paid without further delay.
- iv. Other funding sources like SUKUK Bond should be encouraged as this will aid the completion of the project without further delay.

REHABILITATION OF LAGOS – OTTA – ABEOKUTA ROAD IN LAGOS / OGUN STATES, SECTION I AND II CONTRACT NO: 3278A ADDENDUM NO.4

Project Background/Description

The Contract for the rehabilitation of Lagos – Otta – Abeokuta Road in Lagos / Ogun States, Section I and II Contract No: 3278A Addendum No.4 was awarded by the Federal Ministry of works and Housing to Messrs. Julius Berger Nigeria PLC at the contract sum of N22, 387, 356, 279.89 on the 20th April, 2021 with augmentation on the previous Addendum No.3 contract on the same road, Section I and II with 30 months completion period. The project length of Section I and II are 18.60 km and 58.70km respectively with the total length of 77.30km. The Lagos-Abeokuta Expressway is a 77.30 km long expressway connecting Abeokuta, the capital of Ogun state and Ikeja the Capital of Lagos, Nigeria's most populated city. The road had suffered several abandonment and contract variation owing to paucity of funds.

The section I of the road commences from Lagos (Ile-Zik, Ikeja) CH.o+ooo – CH.18+600 (Sango Otta).

The project is an Augmentation on the previous Addendum No.3 contract on the same road and it was divided into two sections namely; section I (Lagos–Otta) and section II (Otta - Abeokuta). Work commenced on section II of the project on the 14th of May, 2018 while work could not commence on section I until July, 2020 due to the delay caused by the plan for the harmonization of Lagos State Government proposed BRT corridor on the road with the existing Federal Government Contract.

Federal Government had to leverage alternative sources of funding to finance infrastructure, due to paucity of funds. The SUKUK became the financier of the project since August 2020, when the contract augmentation was approved in

2018. This is a dual carriageway of about 77.30km long and consists of 7.3m wide carriageway, 2.75m wide outer soft shoulders on both bounds.

The scope of works involves, but is not limited to the following: Site clearance and earthworks, scarification of existing bad carriageway and shoulders, milling of existing carriageway, provision and laying of 200mm approved laterite as sub base, provision and laying of prime coat using approved bituminous emulsion, provision and laying of 60mm asphaltic concrete binder course on carriageway, provision and laying of tack coat, provision and laying of 40mm asphaltic wearing course on carriageway, provision and laying of 75mm crushed rock on shoulder and laying of 150mm sub base laterite in shoulder, prime coat on shoulder, provision and laying of 18mm single size aggregate on surface dressed shoulder, desilting and removal of debris on drain, catch pit, culverts and carriageway



Fig. 67 Asphalted Part of Section II of the Rehabilitation of Lagos – Otta – Abeokuta Road in Lagos / Ogun States

- i. At the time of inspection, work was on-going.
- ii. The project brief presented to the team by the representative of Federal Ministry of works and Housing indicated that the total amount certified so far is N13, 475, 969, 525.25, the total amount paid so far to the Contractor is

- N10,820,812,319.26 with outstanding amount of N2,655,157,205.99 at the time of inspection.
- iii. The project is also part of the projects funded through SUKUK Bond.
- iv. At time of inspection, the cumulative work done on the project is about 55% completion.
- v. The Contractor and representative of the Federal Ministry of Works and Housing were present at the site.
- vi. The quality of work done is commendable.

- i. The Federal Government should provide funds promptly to enable the Contractor complete the projects within the expected time. This is to avoid variation.
- ii. Federal Ministry of Works and Housing should take steps to ensure that outstanding Certificate of the sum of N2,655,157,205.99 earned is paid without further delay.

FEDERAL COLLEGE OF AGRICULTURE IBADAN, OYO STATE

Project Background/Description

Two (2) Projects were selected at Federal College of Agriculture, Ibadan for verification as follow:

A. Construction, Furnishing and Landscaping of Classrooms (6nos.)

The Contract for the Construction, Furnishing and Landscaping of Classroom (6 No) was awarded by the Federal College of Agriculture, Ibadan to Messers. Trois Associates Limited at a contract sum of N38,391,233.56 on the 27th December, 2019. The contract period of 12 Weeks was expected to be completed 28th April, 2020. However, the project commenced on 4th January, 2020.

The scope of project includes the following: Clearing/cleaning of site, foundation, sub-structure to DPC, super structure, roofing, ceiling, plastering/rendering, electrical piping, plumbing piping, plumbing fitting, electrical cabling, electrical fitting, tiling, fixing of doors/windows, painting, furnishing and landscaping.

- i. The Contractor, Consultant, and representative of the Federal Ministry of Agricultural and Rural Development were present at the site.
- ii. The percentage of completion of work at the time of inspection is 77%.
- iii. The quality of work done is satisfactory.
- iv. The level of work done is considered commensurate with the total amount paid so far.
- v. During the inspection, it was observed that the Federal College of Agriculture is running too many projects at the same time.
- vi. The project brief presented by the contractor indicated that total sum of N29,708,724.86 has been certified and paid since commencement of project.
- vii. The completion period of the project elapsed since April, 2020.
- viii. The project was not captured in 2021 budget which resulted in stoppage of work.
 - ix. Work was last done on site in April, 2021.
 - x. Evidence of due process and competitive tenders for the contract was provided.



Fig. 68 Construction of Six (6) Classrooms at FCA, Ibadan, Oyo State.

- i. Federal College of Agriculture should take measures to get the project captured in year 2022 budget and adequate funding provided to enable the completion of the project as further delay could lead to review of project sum due to inflation.
- ii. The management of the College should prioritize projects and execute them accordingly.
- iii. The supervising agency should meet with the Contractor to set a new timeline for the project completion if it is reflected in the 2022 budget.

B. Construction of 1000 Capacity Lecture Theatre at Federal College of Agriculture, Ibadan

Project Background/Description

The contract for the Construction of 1000 Capacity Lecture Theatre at Federal College of Agriculture, Ibadan was awarded by the Federal College of Agriculture to Messers. Akmolco Engineering Limited at a contract sum of N249, 631,617.80 on the 15th December, 2020. With a contract period of 12 Months, the project is expected to be completed on 31st December, 2021.

The scope of the project includes; construction of the sub structure, construction of the frame structure, construction of the block wall, construction of metal works, construction of roof covering and trusses, installation of doors and windows, decorative works, wall floors and ceiling finishes painting and decoration, electrical installation, mechanical installation and ancillary works.

- i. At the time of inspection, work was on-going.
- ii. The level of work done is commensurate with amount paid so far.
- iii. The Contractor, Consultant, and representative of the Federal Ministry of Agricultural and Rural Development were present at the site.
- iv. The percentage of completion of work as at the time of inspection is 45%.
- v. The project brief presented by the Contractor indicated that total sum of N115,728,497.25 has been certified, the sum of N70,022,485.98 was paid and the sum of N40,832,582.80 was outstanding as at the time of inspection.
- vi. The quality of work done is satisfactory.
- vii. Covid-19 Pandemic slowed down the progress of the work.

viii. Evidence of due process and competitive tenders for the contract was provided.



Fig. 69 On-going Construction of 1000 Capacity Lecture Theatre at FCA, Ibadan, Oyo State.

Recommendations

- i. Adequate budgetary provision and release of fund should be made to enable timely completion of the project, so that it will be put into use.
- ii. Federal Government should ensure that outstanding Certificate of the sum of N40,832,582.80 earned is paid without delay to enable Contractor proceed with the work, as abandoning the Project will be inimical to the socio-economic interest of the college.

REHABILITATION AND UPGRADING OF IDANRE WATER SUPPLY PROJECT, ONDO STATE PHASE 1 AND 2

Project Background/Description

The contract on Rehabilitation and Upgrading of Idanre Water Supply Project, Ondo State Phase 1 and 2 was awarded by the Federal Ministry of Water Resources (FMWR) to Messrs Eauxwell Nigeria Limited in December 2018 (Phase 1) with a commencement date of 19th January, 2019; while Phase 2 was

awarded 15th December, 2019. The project originally had a duration of one (1) year but was further extended by six (6) months. The new completion date was 21st August, 2021.

The Initial Contract Sum for the project was \$421,360,895.50 with a later supplement of \$148,521,039.75 which brought the total Contract Sum to \$569,881,935.25.

The scope of the project includes; the construction of 20 no boreholes equipped with 3HP Grundfos SQ submersible pump with a minimum discharge of 9m³/hr at Odoode; supply and installation of 5 nos. 100m³ fiber tank on 12m stanchion at Odoode; construction of 5 nos. security/operators rooms including perimeter fencing and landscaping at odoode; 25km reticulation to supply 75 nos. fetching points at Odoode; the construction of 2nos. boreholes equipped with 3HP Grundfos SQ submersible pump with a minimum discharge of 9m³/hr at Atosin; supply and installation of 1 no. 50m³ fibre tank on 12m stanchion at Atosin; construction of 1no. security/operators rooms including perimeter fencing and landscaping at Atosin; and 3km reticulation to supply 8 nos. fetching points at Atosin.

This includes also, the construction of 10 nos. boreholes equipped with 3Hp Grundfos SQ submersible pump with a minimum discharge of 9m3/hr; supply and installation of 5 nos. 22.5m3 Braithwaite tanks on 12m stanchion; construction of 5 nos. security/operators rooms including perimeter fencing and landscaping; and 10km reticulation to supply 25nos. fetching points in five (5) locations namely: Anglican Church/CMS Area, General Hospital/Gbekemu, Owena Road Area, Odo-Owa Street (odode) and Alade General Hospital.

- i. The quality of work done is commendable.
- ii. The representative of the Federal Ministry of Water Resources was present at the site.
- iii. The project was commissioned on 24th September, 2021.
- iv. The project has been completed and handed over to the end users.
- v. The 5% Retention Fee amounting to ₹27,290,005.65 is yet to be paid to the Contractor.
- vi. The project is powered by solar system.

- vii. Feedback from the beneficiaries of this project is satisfactory. Idanre people are grateful for the constant water supply.
- viii. Some fetching points were put off because pipes supplying those areas were broken or had water leakages.
 - ix. There is lot of citizens' awareness on the project, so they see it as theirs and are seriously guarding against any form of vandalism.



Fig. 70 One of the fetching points and 50 cubic meters Overhead Water Tank at Idanre, Ondo State.

- i. There are still areas in Idanre with existing acute water supply problem. More of these kinds of projects should be encouraged and even to other regions of the State and the Federation at large.
- ii. The citizens should be sensitized regularly to avoid damages to other pipes.

CONSTRUCTION AND REMODELLING OF NATIONAL EMERGENCY MANAGEMENT AGENCY (NEMA), SOUTH WEST ZONAL OFFICE LAGOS, LAGOS STATE

Project Background/Description

The contract for the Construction and Re-modelling of National Emergency Management Agency (NEMA) South West Zonal Office Lagos, Lagos State was awarded by the National Emergency Management Agency (NEMA) to Messrs. Otumas Nigeria Limited at the contract sum of N 251,509,974.97 on the 19th November, 2013. With a contract period 15 months, the project was expected to be completed on 13th February, 2017.

The scope of the project includes; Construction of office building, gate house, generator house, maintenance of perimeter fencing, access road and parking spaces. The office complex will be constructed on a property which had a bungalow. The new building will consist of ground floor, one suspended floor slab and roof with total built area of 470m.

- i. The quality of work done is commendable.
- ii. The Contractor and representative of National Emergency Management Agency (NEMA) were present.
- iii. The project has been completed and handed over to National Emergency Management Agency (NEMA).
- iv. The contractor expects to get paid his 5% retention fee at the proper time.
- v. At the time of inspection, the Agency was disconnected from the transformer/National grid due to overload on the existing transformer.
- vi. The Agency is currently running on Generator as an alternative power source.
- vii. There was a general complaint of leaking roof during the rainy season. The Contractor attributed this to a communication Mast which fell on the roof.
- viii. The Air Conditioners supplied to the office are not functioning which the zonal Officer attributed to factory fault.
 - ix. There was a general complaint from the Zonal Office that the electricity wire supplied to wire the building are substandard and caught fire some

- time ago and the Agency had to change the entire wiring system to stop future reoccurrence of fire.
- x. The office has not been fully partitioned till date, though the project is completed and handed over to the Agency.
- xi. Contractor's retention fee is still outstanding.



Fig. 71 Front View of the National Emergency Management Agency (NEMA) South West Zonal Office Lagos, Lagos State.

- i. National Emergency Management Agency should pay attention to Projects under them through routine monitoring to ensure that Contractors adhere to project scope and standards.
- ii. It is recommended that the Agency should apply for/purchase their own transformer in order to be connected to the national grid as the cost of running on generator as an alternative power supply is expensive.
- iii. The leaking roof should be repaired immediately by the Agency to prevent further damage to the building.

iv. If the electricity wire is established as substandard, the contractor should be requested to replace it, otherwise, retention fee should be used to defray cost of replacement.

REHABILITATION /UPGRADING OF OBAFEMI AWOLOWO UNIVERSITY PHASE 1 AND 2. - WATERSUPPLY

Project Background/Description

The contract for the Rehabilitation and Upgrading of Obafemi Awolowo University Phase 1 and 2 water supply was awarded by Federal Ministry of Water Resources to Messrs. Ceylon Construction Services Limited 20th December, 2018 (Phase 1) and 15th December, 2020 (Phase 2) with an original contract period of one (1) year but revised by six (6) months. The project commenced on 5th February, 2019 with a completion date of 5th February, 2020 but now has a new completion date of 24th September, 2021.

Its initial contract sum was \aleph 402,750,840:00, revised to \aleph 461,818,592.00 with an addition of \aleph 160,770,818.75 which brought the total Contract Sum to \aleph 622,589,410.75.

The project was designed as an intervention project involving rehabilitation and upgrading of the existing water works to address the acute Water Supply situation at Obafemi Awolowo University (OAU) in Osun State. The project scope was Replacement of non-functioning electrical and mechanical equipment including associated civil works from the dam to the high lift pump; refurbishment of the existing laboratory; provision of mini weed harvester and clearing of water hyacinth in the lake area; training of the resident staff on the mini weed harvester; laboratory equipment and construction of a sediment trap upstream on Ogbe-Esinmirin stream. The provision of 3km transmission mains (250mm HDPE pipeline) from booster station to Hill Top tank; repair works on Ductile Iron (DI) pipeline; electrical panel works; pump installation; and rehabilitation of Hilltop concrete tank.

- i. The quality of work done is commendable.
- ii. The representative of the contractor and representative of the Federal Ministry of Water Resources were present at the site.

- iii. The project is 100% completed and handed over to the Obafemi Awolowo University.
- iv. The 5% Retention Fee amounting to ₹27,827,506.46 is yet to be paid to the Contractor.
- v. Since the project site was in a learning environment, the Contractor was guided by a Committee of Professors who ensured that the best was obtained from him as it relates to the project.
- vi. A high standard of all equipment required was delivered.
- vii. In the contract scope, the Contractor was meant to refurbish an existing laboratory but there was no existing laboratory; yet he delivered on this by refurbishing an old building and turning it into a laboratory. So, the University got more than what was signed/agreed on within the same Contract Sum.
- viii. It was also discovered that the initial reagents supplied by the Contractor to the laboratory to kickstart it, had been exhausted by the laboratory workers and no arrangement is made yet by the University to replace same. This could lead to abandonment of equipment and back to the same water supply shortage.



Fig. 72 Centrifugal Pressure Pumps at Obafemi Awolowo University Phase 1 and 2 water supplies

- i. There is a good rapport between the Contractor and his client, OAU; which led to delivery of above project within the same Contract Sum. This may not always be the case, so we recommend that detailed scope of work be agreed on before awarding any contract to avoid situations where a good Contractor will abandon a viable project.
- ii. For continuity and good quality supply of lab reagents, the University should liaise with the Contractor on how to get more reagents even at a cheaper rate.

CONSTRUCTION OF ILE IFE DAM

Project Background/Description

The contract for the Construction of Ile – Ife Multipurpose Dam was awarded by the Federal Ministry of Water Resources to Reynolds Construction Company Limited (RCC). The contract had an initial Award Date of December 30th, 2004 revised to December 13th, 2019 but Commenced on January 13th, 2020. It had an Original Contract Period of 24 months but later a revised Completion Date of January 12th, 2023.

The project is meant to supply water, provide irrigation, mini hydro-power, recreation and 40 permanent jobs alongside with 1000 farmers.

The Initial Contract Sum for the multipurpose dam was ₹2,481,088,581.37 but later revised to ₹10,870,666,209.48. As at the time of verification, it had a financial progress of Amount Certified to the tune of ₹4,574,924,592.07 while Amount Paid to Date to Contractor is ₹3,671,119,801.37.

The scope of the project span across the constructions of 66om long embankment, Ogee spillway with bridge, intake tower, penstock, impact stilling basin, access road, staff housing units; alongside the provision and installation of Permanent Anchor Foundation.

- i. At the time of inspection, work was on-going.
- ii. The site engineer and representative of the Federal Ministry of Water Resources were present at the site.

- iii. At the time of inspection, the cumulative work done on the project is about 45%.
- iv. Quality of work done was observed to be satisfactory.
- v. There was low budgetary provision for the project in year 2019 which was not even released. The ministry sourced for fund from Erosion and Flood Control Fund domiciled in the Federal Ministry of Finance in the sum of №1bn in year 2020 in addition to the amount released that year for the project which was paid to the Contractor as mobilization fee. In year 2021, about №300m and a little provision to the tune of №350m is captured in year 2022 budget for the same project. It therefore means that without external funding, at the rate budgetary provision is being made for this project, the revised completion date will still not be met.
- vi. The Ministry (FMWR) has gone ahead to apply for additional fund of about
 №40 Billion from Natural Resources Fund (NRF) for five (5) different
 projects in which Construction of Ile Ife Multipurpose Dam is inclusive.
 It was learnt in March 2021, that approval has been gotten, but up to the
 time of this physical verification, no release of fund has been made.
- vii. Some of the works already done are beginning to wear away because of partial abandonment due to poor financing.
- viii. Additional cost is being incurred by the Contractor to engage security men day and night at the project site because some already installed equipment had been vandalized.
 - ix. Disparity in quantity was the major challenge faced by the project which led to the delay in project commencement from 2004 to 2019 in which approval/new agreement terms was sought for but not reached on-time, and change of government also came in.

i. It is recommended that for projects that require very high financial involvement, the Federal Ministry of Water Resources (FMWR) should be engaged in achievable/realistic projects within its financial capability rather than having various scattered projects in different zones of the nation and none attainable within its proposed completion date.

- ii. Adequate budgetary provisions and actual funding should be encouraged immediately.
- iii. In order to still attain the revised project completion date, the external funding sought for from NRF (Natural Resources Fund) should be pursued vigorously.
- iv. The project, when completed, will serve as an economic hub not only for the state but the nation at large.



Fig. 73 Intake Tower at Ile – Ife Multipurpose Dam

CONSTRUCTION OF INTERNAL ROADS IN IKORODU FEDERAL CONSTITUENCY, LAGOS STATE

2 sets of projects were selected for verification:

A. Project Background/Description

The project comprises the construction of three (3) roads in Ikorodu, Lagos State as follows:

- 558M Kaz Avenue.
- 320M Ajeboriogbon Street.
- 230M Nike Olubodun Street.

The Contract for the Construction of Internal Roads in Ikorodu Federal Constituency, Lagos State was awarded by the Nigerian Building and Road Research Institute (NBRRI) to Messers. LRB Global Investment Limited at a contract sum of N249,566,861.50 on 2nd July, 2021. The roads have a total length of 1.1KM with a completion period of three months.

The scope of the project is made up of surveying work, drainage work, earth work, sub-base material – provision, laying and compaction of laterite materials, base course material – provision, laying and compaction of stone base materials, provision and spraying of prime coat material (bitumen emulsion), provision, laying and compaction of wearing course.



Fig. 74 Asphalted section of Nike Olubodun Street in Ikorodu Federal Constituency, Lagos

B. Project Background/Description

The project comprises the construction of two (2) Roads in Ikorodu, Lagos State as follows:

- 595M Ayanbadejo Street.
- 508M Alhaji Ajoke Oduyebo Street.

The contract for the construction of internal roads in Ikorodu Federal Constituency, Lagos State was awarded by the Nigerian Building and Road Research Institute (NBRRI) to Messers JRB Constructions Co. Limited at a contract sum of N249,753,567.50 on 19th July, 2021. The roads have a total length of 1.1KM with a completion period of three months.

The scope of the works includes but not limited to the following: surveying work, drainage work, earth work, sub-base material – provision, laying and compaction of laterite materials, base course material – provision, laying and compaction of stone base materials, provision and spraying of prime coat material (bitumen emulsion), provision, laying and compaction of wearing course.



Fig. 75 Asphalted section of Alhaji Ajoke Oduyebo Street in Ikorodu Federal Constituency, Lagos State

- i. The Contractor representative and representative of the Nigerian Building and Road Research Institute were present at the site.
- ii. At the time of Inspection, the project had achieved 100% completion status.
- iii. At the time of inspection, the contractor was yet to be paid.
- iv. The quality of work done is commendable.
- v. The project was delivered on schedule.
- vi. The users are pleased with the quality of job.
- vii. The roads had also improved business activities in Ikorodu.
- viii. At the time of Inspection, gutters are already filled up with refuse.

- i. The community should be encouraged to make good use of the roads and clear all the refuse in the gutters.
- ii. The Nigerian Building and Road Research Institute (NBRRI) should without further delay pay the contractors having successfully completed the projects.

OBAFEMI AWOLOWO UNIVERSITY TEACHING HOSPITAL, ILE-IFE, OSUN STATE

Project Background/Description

Four (4) Projects were selected at OAUTH, Ile-Ife for verification they as follow:

A. Construction and Completion of Theatre Complex at Wesley Guild Hospital (WGH), Ilesha

The contract for the Construction and Completion of Theatre Complex at WGH, Ilesha was awarded by the Obafemi Awolowo University Teaching Hospital to Messrs. Snow Trust Vent Nigeria Limited at the contract sum of N883, 268,912.69 on 25th July, 2019. Original contract period of 16 months was later revised to 28 months and is expected to be completed on 25th November, 2021. The project commenced on 23rd August, 2019.

The building is a three/two storey building with an incorporated basement due to the construction location site topography. The building consists of a security post, a reception and waiting area, a pharmacy unit, call rooms, surgical stores, an account office, hospital attendant rooms, male ward, female ward, nurse's rooms and stations, private suites, kitchenettes, laboratories, linen stores, electrical rooms, ramps, stairs, corridors, theatre suits, sluice rooms, recovery room, intensive care unit, bedpan washer rooms, a high dependent unit, consultant offices, seminar room, bathrooms and restrooms.

- i. As at the time of inspection, work was on-going.
- ii. The site engineer and representative of the Federal Ministry of Health were present at the site.
- iii. The progress of work at the site is very slow.

- iv. Materials seen on site include generator, transformer, tank and bags of cement.
- v. The quality of work done was observed to be satisfactory.
- vi. The project brief presented by the representative of Obafemi Awolowo University Teaching Hospital indicated that total sum of N 439,922,089.68 has been certified and paid since commencement of project.
- vii. The completion period of the project elapsed since April, 2020 due to Covid-19, ENDSARS and contractor's delay.
- viii. The project has achieved 60% completion status.



Fig. 76 On-going Construction and Completion of Theatre Complex at WGH Ilesha, Osun State

- i. The Contractor should increase work pace to cushion the effect of time lost due to his slow pace of work.
- ii. Obafemi Awolowo University Teaching Hospital should meet with the Contractor to set new timeline for the project completion date.

B. Construction Of Male and Female Surgical Ward at Wesley Guild Hospital, Ilesha

Project Background/Description

The Contract for the Construction of Male and Female Surgical ward at WGH, Ilesha was awarded by the Obafemi Awolowo University Teaching Hospital to Messrs. Rot-Kay & Associate Limited at the contract sum of N 205,376,908.28 on the 29th January, 2019. With a contract period of 25 weeks which is expected to be completed 29th July, 2019, the project commenced on 29th January, 2019.

The building is a low rise building with an incorporated basement due to the construction location site topography. The building consists of a male ward, a female ward, clinics, consulting rooms, offices, a private ward, side lab, pharmacy, a record office, a cash point, a catheter dressing room, bathrooms and rest rooms.



Fig. 77 Front View of Completed Male and Female Surgical ward at WGH, Ilesha, Osun State

Observations and Findings

i. At the time of Inspection, the project had achieved 100% completion status.

- ii. The representative of the Federal Ministry of Health and Obafemi Awolowo University Teaching Hospital were present at the site.
- iii. The project has since been completed and handed over to Obafemi Awolowo University Teaching Hospital.
- iv. One of the doors to the entrance of the building has peeled off and in poor shape.
- v. Procurement documents for the project were provided and in order.

- i. Obafemi Awolowo University Teaching Hospital should be encouraged to make good use of the facility.
- ii. Prompt maintenance culture of all properties should be encouraged by OAUTH.

C. Furnishing and Equipping of Dental Clinic

Project Background/Description

The contract for the Furnishing and Equipping of Dental Clinic was awarded by Obafemi Awolowo University Teaching Hospital to Messrs. Davona Nigeria Limited and Others at the contract sum of N188,500,000.00 on the 30th December, 2018. With a contract period of 22 weeks which is expected to be completed 6th October, 2020. The objective of the project is to enhance and support health care service delivery. The project was completed at the time of verification.

- i. At the time of verification, the medical equipment for the Dental Centre had been procured and put to use by the hospital.
- ii. More of this medical equipment is still needed as students were observed to be waiting longer in turns to make use of the equipment.
- iii. Evidence of due process and competitive tenders for the contract was provided.

iv. At the time of Inspection, the project had achieved 100% completion status.



Fig. 78 Brazilian Medical Dental Chairs at OAUTH, Ile-Ife, Osun State

D. Completion and Equipping of Cardiac Centre

Project Background/Description

The contract for the Completion and Equipping of Cardiac Centre was awarded by the Obafemi Awolowo University Teaching Hospital to Messrs. Quick Born Nigeria Limited and Kodelak Nigeria Limited on 19th October, 2011, with a contract period of 26 weeks.

The Initial Contract Sum for the project was ₹282,858,592.48 with an addendum of ₹43,315,996.68 which brought the total Contract Sum to ₹326,174,589.16.

The building is three units of low rise building and a unit of storey building linked together with a covered walk way. The building consists of male, female and children wards, reception and waiting area, consulting rooms, offices, private suits, a pharmacy room, an account office, lounges, theatres, a coronary care unit, an intensive care unit, dressing rooms, an echo cardiograph room, a seminar room, laboratories, call rooms, bathrooms and rest rooms.

- i. The representative of the Federal Ministry of Health and Obafemi Awolowo University Teaching Hospital were present at the site.
- ii. The project brief presented by the representative of Obafemi Awolowo University Teaching Hospital indicated that total sum of N 318,150,675.67 has been certified and paid since commencement of project.
- iii. There is variation in the contract due to increase in the cost of building materials.
- iv. As at the time of inspection, work on furnishing was on-going, while Construction work had been completed.
- v. Evidence of due process and competitive tenders for the contract was provided.
- vi. The project has achieved 85% completion status.
- vii. The new completion period of the project elapsed since August, 2021.



Fig. 79 Front View of Completed Cardiac Centre at OAUTH, Ile-Ife Osun State

- i. The Federal Government should always provide funds promptly to enable the contractor complete the projects within the expected time. This is to avoid variation on of the projects.
- ii. Adequate budgetary provisions and cash backing should be encouraged when due.

General Observations and Findings

- i. Lack of consistent timeline and inadequate release/paucity of funds is a major challenge and is hindering the completion of Federal Government capital projects at stipulated delivery dates;
- ii. Some State Commands (of the Nigerian Correctional Services) where projects are situated did not have records/updated progress reports of projects;
- iii. Inflation has affected the contractors' acquisition of materials needed for projects, thereby leading to variations and, in some cases, abandonment;
- iv. Sections of some projects (especially road projects) are already failing while work is still ongoing;
- v. Motorist are observed driving on portions of the shoulders of road projects thereby damaging such portions;
- vi. Indiscriminate parking of trucks along roads, often times cause accidents and road degradation;
- vii. Insecurity has been affecting the progress of projects because it creates an atmosphere of fear and tension;
- viii. Some State Commands of the Nigerian Correctional Services do not have details of projects;
 - ix. One project (of the Nigerian Correctional Services) is located in an isolated and bushy outskirt of the town with no security provided to keep watch over the edifice. Leaving the yet-to-be-occupied structure prone to vandalization;
 - x. Some Federal Medical Centers have so many projects running simultaneously without completion;
 - xi. Projects are seen to be progressing at a slow pace due to inadequate capital releases, thereby causing delays in completion;
- xii. Progress of projects is largely hampered by compensation issues;
- xiii. External landscaping of building projects is not done as it is not ordinarily included in most original contract agreements;
- xiv. COVID-19 pandemic has affected the cost of materials.

General Recommendations

- i. State Commands (of the Nigerian Correctional Services) where projects are situated should keep the records/updated progress reports of all projects and be ready to avail inspectors of all necessary details when necessary;
- ii. Adequate Security should be put in place to handle cases of kidnappings, Armed Robbery and other security threats on projects. This will protect structures from being vandalized, in addition to preventing interruptions of project delivery and unplanned stoppages;
- iii. Consistent and adequate release of funds by the Government is needed to enhance delivery of projects and prevent abandonment;
- iv. As soon as a project is completed, already damaged parts should be repaired before it is handed over;
- v. Huge Trucks parking along roads causing damage to public facilities;
- vi. Portions with ongoing work should be clearly demarcated. Alternative routes should be provided to enhance free flow of traffic;
- vii. Commencement of operations should begin as soon as projects are completed as non-usage usually results in dilapidation of facilities;
- viii. Project engineers/supervisors and consultants should ensure that projects are delivered with strict compliance to specifications and standards;
 - ix. Contractors should take advantage of the dry season and speed up work on weather sensitive projects;
 - x. Sustained Monitoring of projects should be ensured;
 - xi. All projects envisaged to be executed should be included in the relevant Medium-Term Expenditure Framework (MTEF) and the actual execution should be in line with the plan;
- xii. A few manageable projects should be embarked upon by MDAs at any point in time to prevent project abandonment;
- xiii. Government agencies should make more recourse to Public-Private-Partnership (PPP) funding arrangement for projects; SUKUK and other alternative funding have proved very effective and should therefore be sustained;
- xiv. Government should always have in mind the socio-economic benefits to the citizens before embarking on any project, thereby providing full funding for completing the project on time for use without delay. This will ensure value for money and good governance.

- xv. Contracts should not be awarded without proper planning, designs, surveys and scope clearly stated. This should also include soil integrity tests before projects are awarded
- xvi. Hastiness in signing contracts by FG should be discouraged especially where there are issues of compensation
- xvii. The non-response rate to requests for information and documents by MDAs is discouraging, the Commission needs to adopt a new strategy. Having prior information before the exercise will make the exercise more effective and decisive.
- xviii. Some of the projects verified and reported upon should be revisited in order to ensure that the Commission's recommendations are implemented.
 - xix. Any contractor and consultant who cannot apply professionalism in executing contracts and also abide by the terms and conditions of the contract should be blacklisted.
 - xx. The Commission should carry out an investigation into any contract, which in its opinion, did not follow due process in the award; or where the value of work on ground does not measure up to the amount so far spent on the project. The recommended action is in line with the provisions of Sections 2 (1) (a & b) and 38 of the Fiscal Responsibility Act, 2007.
 - xxi. Going forward, there is need to hold a post verification interactive session with supervising MDAs to highlight and resolve issues arising from the exercise.
- xxii. Any issues leading to loss of government scarce resources should be forwarded to appropriate agency for possible recovery and prosecution.
- xxiii. There is need for Fiscal Responsibility Commission to progress from "Project Verification" to proper "Project Monitoring". To be able to effectively accomplish this, the Commission should make a case to the relevant authority to be a part of the conception and planning stages of Federal Government projects.

CONCLUSION

The project verification exercise was valuable as it provided a practical knowledge of the progress and challenges of the various projects verified. It was found out during the exercise that the common challenge of projects execution is inadequate release of funds, which has usually led to time lapse and variation of contract sum which in some cases resulted in abandonment of projects.

The teams conducted the assignment successfully and hope that this report will be a valuable document in improving the country's prudent management of resources by way of proper planning and expenditure control in line with the provisions of the FRA, 2007. We advise that consistent monitoring of Capital Projects be put in place to keep the pace with the progress status of projects awarded and to identify lapses in the budgetary process and release of funds as observed in the verification exercise and to effectively keep contractors in check.